

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended June 30, 2020



  
**Westminster Public Schools**  
Where Education is Personal

[www.westminsterpublicschools.org](http://www.westminsterpublicschools.org) | 7002 Raleigh Street | Westminster CO 80030



**WESTMINSTER PUBLIC SCHOOLS  
WESTMINSTER, COLORADO  
COMPREHENSIVE  
ANNUAL  
FINANCIAL REPORT**

**For the Fiscal Year Ended June 30, 2020**

**Board of Education**

Ryan McCoy, President	Term Expires 2021
Joe Davidek, Vice President	Term Expires 2021
Ken Ciancio, Secretary	Term Expires 2023
Max Math, Treasurer	Term Expires 2023
Christine Martinez, Director	Term Expires 2023

**District's Executive Staff**

Dr. Pamela Swanson	Superintendent of Schools
Mr. Kirchers Leday	Chief of Staff
Dr. Oliver Grenham	Chief Education Officer
Dr. James Duffy	Chief Operating Officer
Mrs. Sandra Nees	Chief Financial Officer
Mr. Steve Saunders	Chief Communications Officer

Prepared by Financial Services Department  
Sandra Nees, MBA - Chief Financial Officer  
Brisa Montgomery, MBA, CPA - Director of Finance



**Westminster Public Schools**  
**Comprehensive Annual Financial Report**  
*For the Fiscal Year Ended June 30, 2020*

TABLE OF CONTENTS

**Introductory Section**

Letter of Transmittal .....	i
Certificate of Achievement for Excellence in Financial Reporting – GFOA .....	viii
Organizational Chart.....	ix

**Financial Section**

Independent Auditor’s Report.....	1
Management’s Discussion and Analysis.....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	15
Statement of Activities.....	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds.....	18
Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position .....	19
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	20
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances with the Statement of Activities .....	21
Notes to Financial Statements .....	23

**Westminster Public Schools**  
**Comprehensive Annual Financial Report**  
*For the Fiscal Year Ended June 30, 2020*

**Financial Section (Continued)**

Required Supplementary Information:

General Fund:

Budgetary Comparison Schedule .....	54
Schedule of Expenditures – Budgetary Comparison Schedule .....	55
Government Designated-Purpose Grants Fund:	
Budgetary Comparison Schedule .....	57
Schedule of the Proportionate Share of the Net Pension Liability.....	58
Schedule of Employer Contributions.....	59
Schedule of the Proportionate Share of the Net OPEB Liability .....	60
Schedule of Employer OPEB Contributions.....	61
Notes to Required Supplementary Information .....	62

Other Supplementary Information:

Nonmajor Governmental Funds:

Combining Balance Sheet .....	66
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances .....	67
Student Athletic and Activity Special Revenue Fund:	
Budgetary Comparison Schedule.....	68
Nutrition Services Fund:	
Budgetary Comparison Schedule.....	69
Daycare Fund:	
Budgetary Comparison Schedule.....	70
Capital Reserve Fund:	
Budgetary Comparison Schedule.....	72
Bond Redemption Fund:	
Budgetary Comparison Schedule.....	74

**Westminster Public Schools**  
**Comprehensive Annual Financial Report**  
*For the Fiscal Year Ended June 30, 2020*

**Statistical Section**

Financial Trend Information:

Table 1	Net Position by Component .....	76
Table 2	Change in Net Position.....	78
Table 3	Fund Balances, Governmental Funds.....	80
Table 4	Change in Fund Balances, Governmental Funds .....	82
Table 5	General Governmental Expenditures by Function .....	84
Table 6.1	Fiscal Health Tracking Ratios .....	86
Table 6.2	Asset Sufficiency Ratio.....	87
Table 6.3	Debt Burden Ratio.....	88
Table 6.4	Operating Reserve Ratio .....	89
Table 6.5	Operating Margin Ratio.....	90
Table 6.6	Change in Fund Balance Ratio.....	91

Revenue Capacity:

Table 7	General Governmental Revenues by Source.....	94
Table 8	Assessed and Estimated Actual Value of Taxable Property .....	96
Table 9	Property Tax Rates - Direct and Overlapping Governments.....	98
Table 10	Principal Taxpayers.....	100
Table 11	Property Tax Levies and Collection.....	101

Debt Capacity:

Table 12	Ratios of Outstanding Debt by Type.....	104
Table 13	Ratios of Net General Bonded Debt Outstanding .....	106
Table 14	Computation of Direct and Overlapping Bonded Debt – General Obligation Bonds.....	108
Table 15	Computation of Legal Debt Margin .....	109

Demographic and Economic Information:

Table 16	Demographics Statistics .....	112
Table 17	Principal Employers .....	113

Operating Information:

Table 18	District Building Information.....	116
Table 19	Full-Time Equivalent Employees.....	118
Table 20	Operating Statistics .....	120

Colorado Department of Education Auditor’s Integrity Report.....	122
--	-----

This Page Intentionally Blank



November 3, 2020

**To the Board of Education, Parents, Taxpayers, and Members of the Westminster Public Schools (the District) Community, Westminster, Colorado:**

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of Westminster Public Schools for the year ending June 30, 2020.

State law requires that the District publish within six months of the close of each fiscal year a complete set of financial statements presented in accordance with accounting principles generally accepted in the United States of America (US GAAP) and audited in accordance with auditing standards generally accepted in the United States of America (US GAAS), by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the Westminster Public Schools for the fiscal year ending June 30, 2020.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the District's financial statements in conformity with US GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. Due to new guidelines for the auditing of the Coronavirus Aid, Relief, and Economic Security (CARES) funding, the single audit reports will be issued later in the fall of 2020.

The District’s financial statements have been audited by BKD LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2020, are free of material misstatement. The independent audit involved obtaining audit evidence about the amounts and disclosures in the financial statements; evaluating the appropriateness of the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified “clean” opinion that the District’s financial statements for the fiscal year ended June 30, 2020, are fairly presented in conformity with US GAAP. The independent auditor’s report is presented as the first component of the financial section of this report.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management’s Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District’s MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

The District reorganized in 1946 and was created as a result of the consolidation of three former Adams County school districts: Number 9 – Westminster, Number 25 – Baker, and Number 98 - Berkeley Gardens. The District’s boundaries changed in 1955 upon the inclusion of Adams County School District 4 – Utah Junction. The District changed its name in 2015 from Adams County School District 50 to Westminster Pubic Schools. The District is now comprised of 20 schools: two high schools, three middle schools, six elementary schools, four innovation schools, three Pk-8 schools, one preschool, and one early learning center. All of the schools are located primarily in the City of Westminster, a northwest suburb of Denver. The geographic area of the District is 17.5 square miles located in Adams County. Student enrollment, based on fall 2019 figures, was 9,150 with the following ethnic breakdown:

American Indian	1.00%
Asian	4.00%
African American	2.00%
Hispanic	75.00%
White	16.00%
Other	2.00%

Once considered a typical suburban school district, economic and demographic shifts within the larger metropolitan area have changed the face of the District to resemble that of an archetypical urban district: low-income, majority minority enrollment, aging facilities, high mobility and improved academic performance.

The District operates under an elected Board of Education, with five members at-large, who is empowered to levy a property tax on both real and personal properties located within its boundaries.

The District is the reporting entity for financial reporting purposes and is not included in any other governmental reporting entity. The financial statements of the District include all funds that are controlled by the publicly elected Board of Education. The Board of Education adopts the budget, authorizes expenditures, selects management, significantly influences operations, and is primarily accountable for fiscal matters.

The annual budget serves as the foundation of the District's financial planning and control. The District maintains extensive budgetary controls, to ensure compliance with legal requirements, Board of Education policies and District administrative guidelines. The legal level of budgetary control is the fund level. The District's budget must be adopted by June 30 prior to the budget year, but may be revised for any reason prior to January 31 of the budget year. Budgets are developed and monitored for compensation costs, utilities and other fixed costs at the District level, and for discretionary (site based) spending at the department or school level. The District budgets revenues and expenditures for all funds.

### **Economic Condition and Outlook**

The information presented in the financial statements is perhaps best understood when it is considered from a broader perspective of the specific environment within which the District operates. The following economic information was obtained from the Colorado Economic Outlook, prepared by the Governor's Office of State Planning and Budgeting.

The pandemic recession that began in March significantly reduced Colorado's economic activity. Despite significant improvement from the depths of the recession in April, Colorado's economic activity remains well below normal levels. The state has recovered more than half of the jobs that were lost earlier this year, but the unemployment rate remains elevated at 6.7 percent and nearly 250,000 Coloradans are receiving unemployment benefits. Colorado's economy continues to outperform the national average. The U.S. economy improved over the last quarter, but the rate of improvement appears to be slowing. While the unemployment rate remains above 8 percent, personal incomes and savings rates are above pre-pandemic levels due to major federal relief measures such as expanded unemployment insurance benefits. While higher incomes and savings are positive signs for the economic outlook, the recovery remains highly dependent on the course of the virus.

Households have lost income from wages and salaries, business ownership, and investment. Consumers who have money to spend are choosing to save instead, as fewer outlets for spending meet shaken consumer confidence, with service sectors bearing the brunt of the pull-back. Investment in Colorado's energy sector has slowed nearly to a halt. Yet, in the face of these challenges, the economy is tracking ahead of consensus expectations from earlier this year. Monetary and fiscal relief have softened the blow to a greater extent than was anticipated, keeping the economy afloat even in the face of ongoing challenges.

After COVID-19-related restrictions slowed U.S. and Colorado housing activity in March and April, residential real estate market indicators were showing signs of heating up. Tight inventories and historically low mortgage rates are increasing demand and driving home price appreciation throughout the U.S. and especially in Colorado. While, mortgage rates have continued to decline when the Federal Reserve cut the federal funds rate to near zero to support the economy. A shift to working at home has many buyers looking for bigger homes, often in suburban areas as commuting time has become less of a factor. High lumber prices may constrain growth, but tight inventories and low mortgage rates are expected to support the U.S. and Colorado housing market in spite of economic uncertainty. Colorado housing construction activity was up 9.4 percent in 2019, and as measured by residential construction permits, will grow a modest 0.9 percent in 2020.

The current housing market in Colorado is forcing low-income families to move out of the metro area, affecting enrollment in the school district. While the school district is seeing a decline in enrollment, it is projected to see an increase in a few years with new housing developments being completed within the boundaries.

Due to the economic impacts caused by the COVID-19 pandemic, the future, of the State's K-12 funding remains uncertain. Without voter approval of a new school finance funds, long-term estimates of state funding of K-12 education will be predicated on a renewal of economic growth within the state that is sufficient to cover inflation and student growth, while at the same time being able to meet other resource demands such as Medicaid, social programs, prisons, roads and higher education.

Enrollment is a major determinant of required formula funding (total program), since funding is allocated on a per pupil basis. Similarly, assessed values on real property determine a school district's property tax base, which, along with a school district's total program mill levy, is the major determinant of the local share of school district funding.

The District successfully placed a Mill Levy override measure on the November 2018 ballot. The additional funding will be used for major capital renovations, a new K-8 school, mechanical upgrades, expansion of instructional programs and to attract and retain highly qualified staff. The taxpayers also changed the calculation of the property tax increase passed in 2002 to a mill levy calculation instead of a dollar amount. All override revenues are part of property taxes. A district's authorization to raise and expend override revenues does not affect the amount of state funding the district receives.

### **Major initiatives:**

#### **Student Academic Performance**

Our Competency Based System (CBS) and implementation of the Colorado Academic Standards will continue in the District.

In 2014, the Board of Education engaged in a visioning process to begin conversations on the future of the District. To structure the discussion, the Board reviewed fact-based information and data on student achievement, finances, and enrollment trends. The Board also reviewed perception data gathered from community surveys, focus groups,

and interviews. Using this data to inform the direction and focus of the District over the next five years, the Board identified the following priorities:

- Continue and strengthen the success of CBS.
- Maintain current momentum and success for student achievement in the District.
- Establish an accurate perception of WPS in the mind of the public and staff.
- Have the courage to cultivate and sustain a great school district.
- Develop the resources needed by the District, assuming prudent budgeting and resource allocation.

These strategic priorities were then organized and summarized as the following large goals for WPS:

1. **Resources** to fund success for all students
2. **Image** of the school district's success established in the District and community
3. **Sustained Excellence** in achievement for all students

There is much work to be done in each of the categories captured by **RISE**; however, the five vision areas outlined in the plan provide a blueprint moving forward to **2021**.

Since implementing a Competency Based System (CBS) in 2009, the District has shown sustained academic growth and has become a recognized leader in educational innovation. CBS requires students to show proficiency or mastery of a learning topic before moving to the next level. It does away with social promotion, which allows too many students to graduate from high school unprepared for the workforce or a college education.

WPS is dedicated to consistently improving the curriculum to engage students through purposeful, project-based approaches, integrating instructional technology to enact new knowledge, and creating a strong school culture to empower children to be great citizens of the world. We are creating opportunities for learners to think, work together, and contribute throughout life. Our goal is to equip our students with the knowledge and skills they will need for the day after graduating from high school.

Test results from 2012 to 2019 show that Westminster Public Schools continues to make academic gains with the implementation of its district-wide CBS system. Due to this academic improvement, the district was able to move from turnaround status to priority improvement in the fall of 2019, this was a big moment of celebration for WPS.

### **Facilities**

Westminster Public Schools provides functional and safe infrastructure and facilities, which make a significant contribution to a positive student and workplace experience.

The District's capital reserve fund seeks to address important safety concerns for mechanical systems, repair or replace decaying capital infrastructure, and it also funds regular maintenance to different buildings. Given the fact that majority of the district's facilities are over 40 years old (Hodgkins Elementary School and Westminster High School were built in 2009), maintenance costs can be very expensive; therefore the District is constantly looking for different revenue sources in order to address these issues.

### **Long-term Financial Planning**

In compliance with District policies, long-term facilities planning and the development of a District-wide Facilities Master Plan is ongoing work, of which, current and accurate data is the foundation.

The WPS community approved a Mill Levy override in November 2018. With this additional funding, the district was able to put in place a new and improved long-term facility plan that includes several major school renovations, a new K-8 school, and mechanical upgrades for a few buildings.

### **Financial Policies**

Detailed descriptions of the District's accounting policies are contained in the Notes to the Financial Statements of this report. These policies describe the basis of accounting, funds and accounts used, valuation policies for investments, capital assets and other significant accounting information.

Budgetary control is established at the fund level and it is maintained through the use of an encumbrance accounting system. Encumbrances outstanding at year end lapse, but are generally re-appropriated as part of the following year's budget. Under state law, each school district is required to involve each employee group, the Board of Education, and the District Accountability Committee in the budget development process.

### **Strategic Plan**

After two years in the works, the Vision 2020 strategic plan was introduced during the 2015-16 school year. With Vision 2020, we have identified five key areas of concentration that impact Westminster Public Schools both inside and out. Like any plan, as circumstances change, plans can also change and we are committed to regular review and revision. You will see all decisions the board votes on are linked to the various elements of the vision.

### **Strategic Plan: VISION 2025**

*Due to COVID-19, the District's Vision 2025 will not be finalized until early 2020-2021.*

Westminster Public Schools has set a bold five-part vision to achieve in five years:

- **Vision 1:** Westminster Public Schools' identity articulates the Mission, Values and Vision that are shared by the District and community, enabling it to demonstrate outstanding quality that transcends the boundaries of the classroom walls and is personified in our staff and students.
- **Vision 2:** Westminster Public Schools is an educational leader whose priority is to seek high academic standards, support innovative instructional programs and practices, increase academic achievement, and develop our students' learning skills.

- **Vision 3:** Westminster Public Schools supports the personal, social, financial literacy, career exploration and development of our students in order to ensure each is professionally prepared.
- **Vision 4:** Westminster Public Schools provides functional and safe infrastructure and facilities, which make a significant contribution to a positive student and workplace experience.
- **Vision 5:** Westminster Public Schools is an employer of choice committed to fostering an environment of education innovation through a workplace that attracts, sustains, and inspires great people, working for a great purpose, while promoting diversity, equity, civility, and respect.

### **Awards and Acknowledgements**

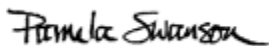
The Government Finance Officers Association of the United States of America and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its comprehensive financial report (CAFR) for the fiscal year ended June 30, 2019. This was the fifteenth year in a row the District has received this prestigious award. In order to be awarded a Certificate of Achievement, the District published an easily readable and efficiently organized CAFR. This report satisfied both US GAAP and applicable legal requirements.

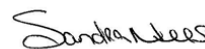
A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Programs' requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation and completion of this report could not have been accomplished without the direct and indirect contributions of the entire Financial Services Staff. Appreciation and recognition is also extended to our independent audit firm, BKD CPAs & Advisors, and its professional audit staff for all the assistance and advice they provide throughout the year.

We would also like to thank the Board of Education for their unfailing support for maintaining the highest standards and professionalism in the management of the District's finances.

Respectfully submitted,

  
Dr. Pamela Swanson  
Superintendent of Schools

  
Sandra Nees  
Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Westminster Public Schools  
Colorado**

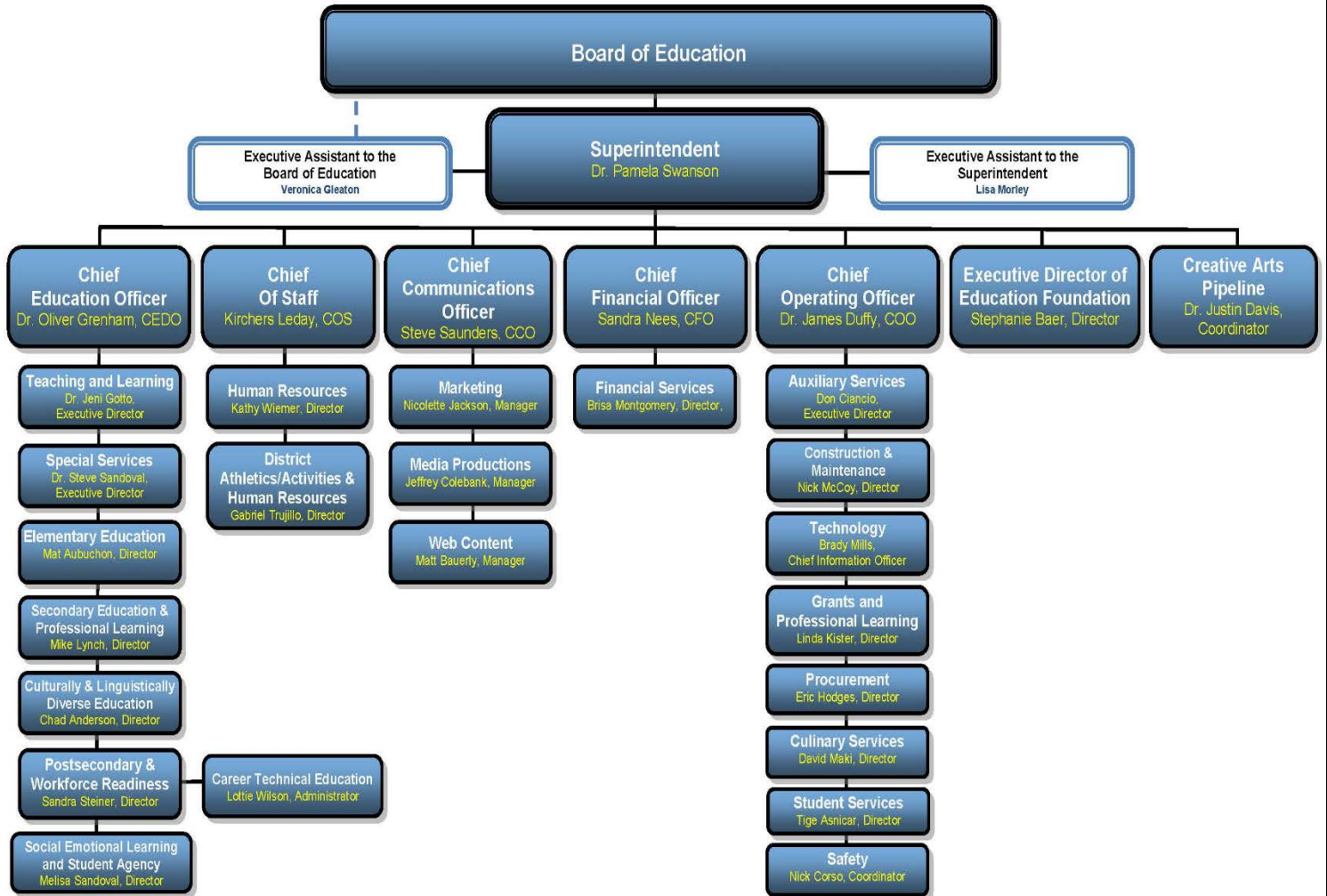
For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2019

*Christopher P. Morill*

Executive Director/CEO

# Westminster Public Schools – Organizational Chart



Updated 8/10/2020



## Independent Auditor's Report

Board of Education  
Westminster Public Schools  
Westminster, Colorado

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Westminster Public Schools (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1Q to the financial statements, in 2020, the District adopted GASB Statement No. 84, *Fiduciary Activities*. Our opinions are not modified with respect to this matter.

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, pension and other postemployment benefit information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information including the combining fund statements – nonmajor funds, the budgetary comparison schedules, the Colorado Department of Education Auditor's Integrity Report, and the other information including the introductory section and statistical section as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information including combining fund statements – nonmajor funds, the budgetary comparison schedules, and the Colorado Department of Education Auditor's Integrity Report is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting

Board of Education  
Westminster Public Schools

and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund statements – nonmajor funds, agency funds statement of changes in assets and liabilities, the budgetary comparison schedules, and the Colorado Department of Education Auditor’s Integrity Report, supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we also have issued our report dated November 3, 2020, on our consideration of the District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District’s internal control over financial reporting and compliance.

*BKD, LLP*

Denver, Colorado  
November 3, 2020

This Page Intentionally Blank

As management of the Westminster Public Schools, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and financial statements, which immediately follow this section.

## **Financial Highlights**

- The liabilities and deferred inflows of resources of the District exceeded its assets and deferred outflows of resources at the close of the most recent fiscal year by \$179.03 million (deficit).
- Governmental activities have an unrestricted net position (deficit) balance of (\$227.05) million.
- The total net position of the District improved by \$35.10 million during fiscal year 2020.
- Fund balance of the District's governmental funds decreased by \$27.54 million resulting in an ending fund balance of \$100.77 million. This decrease was mainly due to payments for construction in progress associated with several capital projects funded by mill levy override dollars.
- During the current fiscal year, the fund balance in the District's general fund increased by \$1.81 million.

## **Overview of the Financial Statements**

This annual report consists of six parts: introduction, management's discussion and analysis, the basic financial statements, required supplementary information, supplementary information and statistical section. The basic financial statements include two kinds of statements that present different views of the District.

- The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.
- The governmental funds statements tell how basic services such as instruction were financed in the short-term as well as what remains for future spending.
- Over time, changes in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, you need to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are presented in one category:

- *Governmental activities:* All of the District's basic services are included here, such as instruction, transportation, maintenance and operations, and administration. The School Finance Act of 1994, as amended, made up of property taxes and state equalization, finances most of these activities.

### ***Fund Financial Statements***

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as federal grants).

The District has one fund type:

- *Governmental funds:* All of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information explains the relationship (or differences) between them.

In fiscal year 2020, the district adopted GASB Statement No. 84 *Fiduciary Activities*, which resulted in reporting the Interscholastic Athletic and Activity Fund as a special revenue fund rather than as a fiduciary fund

## **Financial Analysis of the District as a Whole**

Net position may serve over time as a useful indicator of the District's financial position. In 2019-20, the District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$179,033,079.

Overall, the District's net position improved \$35,103,115 from the prior fiscal year. This improvement in overall financial position is the net result of the net pension liability decrease of \$32,421,450, net OPEB liability decrease of \$1,753,913, construction in progress increase of \$29,033,822, the changes in outflows and inflows of resources, and the annual payments of long-term debt. Net investment in capital assets decreased by \$7,362,248 due to new construction in progress, depreciation, and the issuance of Certificates of Participation. Net position restricted for Debt Service increased \$468,614 due to higher tax revenue collections. Amendment X to the State of Colorado Constitution called Taxpayer Bill of Rights requires the District to establish restricted reserves for this Amendment, the increase of \$267,886 is due to the calculation factors.

*Westminster Public Schools Management's Discussion & Analysis  
For the Fiscal Year Ended June 30, 2020*

The assets of the District are classified as current and other assets, and capital assets, net of depreciation. Total assets increased by \$11,585,300. Capital assets not being depreciated had the most significant change with an increase of \$29,033,822 due to the construction in progress associated with several capital projects funded by mill levy override dollars. Cash and investments had a decrease of \$16,638,574 due to payments made to different contractors for construction projects. The other changes in assets are due to normal operations and had no significant changes.

Current and noncurrent liabilities are classified based on anticipated liquidation either in the near-term or in the future. Total liabilities decreased by \$31,796,376. This decrease in liabilities is the net result of a decrease in net pension liability of \$32,421,450, an increase in accounts payable of \$5,641,258 due to construction invoices for fiscal year 2019-20 paid after year-end, an increase in unearned revenue of \$4,736,106 due to grants received in spring 2020 but not fully spent by June 30, and a decrease in long term debt due to the annual principal payments for outstanding debt.

Table 1 and 2 provide a summary of the District's Net Position for 2020 compared to 2019:

**Table 1 - Condensed Statement of Net Position**

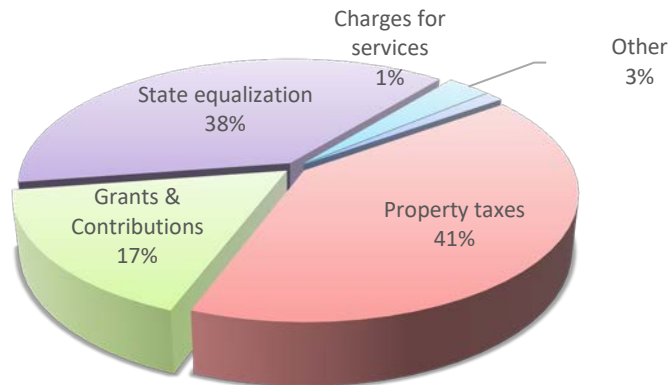
	<b>Total School District</b>	
	<b>2020</b>	<b>2019</b>
<b>Assets</b>		
Current and Other Assets	\$ 120,311,604	\$ 135,049,497
Capital Assets	125,212,772	98,889,579
<b>Total Assets</b>	<b>245,524,376</b>	<b>233,939,076</b>
<b>Deferred Outflows of Resources</b>		
Deferred Charge on Refunding	4,106,288	4,778,038
Deferred Outflows of Resources Related to Pensions	21,383,710	63,828,767
Deferred Outflows of Resources Related to OPEB	655,675	741,017
<b>Total Deferred Outflows of Resources</b>	<b>26,145,673</b>	<b>69,347,822</b>
<b>Liabilities</b>		
Current Liabilities	18,845,472	15,950,114
Long-Term Liabilities	316,622,460	351,314,194
<b>Total Liabilities</b>	<b>335,467,932</b>	<b>367,264,308</b>
<b>Deferred Inflows of Resources</b>		
Deferred Inflows of Resources Related to Pensions	113,691,203	150,882,755
Deferred Inflows of Resources Related to OPEB	1,543,993	18,510
<b>Total Deferred Inflows of Resources</b>	<b>115,235,196</b>	<b>150,901,265</b>
<b>Net Position</b>		
Net Investment in Capital Assets	31,793,292	39,155,540
Restricted	16,220,711	101,443,766
Unrestricted	(227,047,082)	(355,477,981)
<b>Total Net Position</b>	<b>\$ (179,033,079)</b>	<b>\$ (214,878,675)</b>

**Table 2 - Changes in Net Position**

	<b>Total School District</b>	
	<b>2020</b>	<b>2019</b>
<b>Revenues</b>		
Program revenues		
Charges for services	\$ 1,795,342	\$ 1,698,092
Operating Grants & Contributions	22,964,312	20,059,892
Capital Grants & Contributions	239,352	88,849
General revenues		
Property Taxes	59,534,939	48,624,231
State Equalization	56,006,993	57,863,469
Other	4,445,954	3,590,009
<b>Total Revenues</b>	<b>144,986,892</b>	<b>131,924,542</b>
<b>Expenses</b>		
Instruction	54,839,248	47,851,086
Pupil & Instructional Services	14,266,962	11,510,066
Administration & Business	12,619,439	11,156,103
Maintenance & Operations	7,650,820	10,256,929
Transportation	1,499,804	1,229,440
Nutrition Services	4,703,500	4,196,377
Other	14,304,004	11,724,957
<b>Total expenses</b>	<b>109,883,777</b>	<b>97,924,958</b>
Change in Net Position	35,103,115	33,999,583
Beginning Net Position, as restated	<u>(214,136,194)</u>	<u>(248,135,778)</u>
<b>Ending Net Position</b>	<b><u>\$ (179,033,079)</u></b>	<b><u>\$ (214,136,194)</u></b>

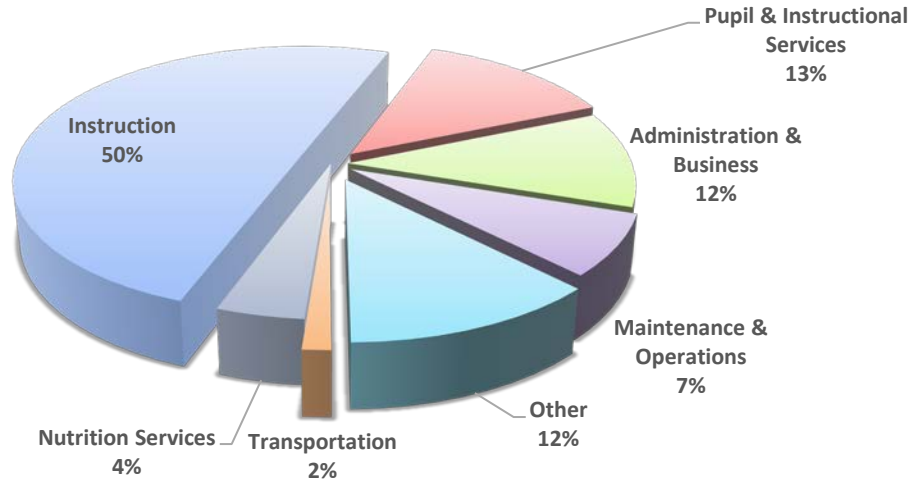
Table 3 shows the different sources of revenues for fiscal year 2019-20. State equalization and property taxes accounted for most of the District's total revenue, with each contributing 38 percent and 41 percent, respectively. Another 17 percent came from state and federal grants for specific programs and the remainder from fees charged for services and miscellaneous sources.

**Table 3  
Sources of Revenues for Fiscal Year 2019-20**



The District's expenses are predominantly related to instructing, caring for (pupil services), feeding and transporting students (65 percent). (See Table 4.) The District's administrative and business activities accounted for 12 percent of total costs, while other expenses accounted for the remaining 23 percent. The District budgets to have expenditures match revenues for the operating fund (General Fund). Expenditures are comparable to prior year.

Table 4  
Expenses for Fiscal Year 2019-20



**Governmental Activities**

The primary source of operating revenue for school districts comes from the School Finance Act of 1994 (SFA) as amended. For fiscal year 2019-2020, under the SFA, the District received \$8,705 per funded student. In fiscal year 2019-20 the funded pupil count was 8,858, this is a small decrease from the prior fiscal year.

Due to the economic downturn and Colorado's associated budget crisis, the School Finance Act implemented a budget stabilization factor (formerly called the negative factor) for program funding in fiscal year 2010-11. The impact of the budget stabilization factor for Westminster Public Schools has been substantial and has resulted in more than \$110 million decreased funding over the past ten years. After a number of years of reduced funding resulting in budget reductions for school districts across the state, the State of Colorado restored some funding for public education that had previously been cut. The budget stabilization factor was decreased for fiscal year 2019-20, with a result of \$6.8 million in lost revenue for Westminster Public Schools.

Funding for the SFA comes from three different sources: property taxes, specific ownership tax and state equalization.

State law allows school districts to obtain an additional 25 percent of SFA program funding from local property taxes. This is accomplished by successfully passing a mill levy override ballot question. The District's taxpayers have approved three different mill levies in the years 1988, 2003 and 2018. The main purpose of these additional funds is to go towards operating expenditures of the District. The District's assessed valuation generated \$23.5 million in mill levy override property taxes in fiscal year 2019-20.

In November 2006, the District's voters approved the issuance of \$98.6 million in general obligation bonds in order to build a new elementary and high school as well as preventative maintenance projects throughout the District. The Board of Education decreased the mill rate to 10.159 from 12.676 mills for the 2019-20 fiscal year.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 5 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by unrestricted state equalization and property taxes.

**Table 5 - Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	2020	2019	2020	2019
Instruction	\$ 54,839,248	\$ 47,851,086	\$ 43,638,980	\$ 36,740,141
Pupil & Instructional Services	14,266,962	11,510,066	10,669,997	8,143,835
Administration & Business	12,619,439	11,156,103	12,347,095	10,922,183
Maintenance & Operations	7,650,820	10,256,929	6,505,704	10,168,080
Transportation	1,499,804	1,229,440	741,032	522,855
Nutrition Services	4,703,500	4,196,377	(1,353,882)	(1,128,102)
Other	14,304,004	11,724,957	12,335,845	10,709,133
<b>Total Expenses</b>	<b>\$ 109,883,777</b>	<b>\$ 97,924,958</b>	<b>\$ 84,884,771</b>	<b>\$ 76,078,125</b>

The cost of all *governmental* activities this year was \$109,883,777

- Some of the cost was financed by the users of the District's programs (\$1,795,342).
- The federal and state government subsidized certain programs with grants and contributions (\$23,203,664).
- Most of the costs (\$84,884,771), however, were financed by State and District taxpayers.
- A portion of governmental activities was financed with \$56,006,993 in state equalization from the School Finance Act of 1994 (SFA) and \$59,534,939 in property taxes and specific ownership taxes (SOT).

### **Financial Analysis of the District's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related laws and regulations.

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the School District, or a group or individual that has been delegated authority to assign resources for use for a particular purpose School District's Board of Education.

All governmental funds have total revenues of \$144,315,197 and expenditures of \$171,857,412. The total governmental funds net changes in fund balance was a \$27,542,215 decrease, due to payments for construction in progress associated with several capital projects funded by mill levy override dollars. The District's fund balance as of June 30, 2020, is comprised of: 1) 5,983,742 unassigned fund balance; 2) legally restricted fund balance in the amount of \$69,822,600 for the following specific purposes: TABOR, investment in insurance pool, Colorado Preschool Project, future capital projects and debt service; 3) assigned fund balance in the amount of \$24,520,905 for purchases on order, Board of for Education 5% contingency reserve, superintendent's contract reserve, subsequent year's expenditures, and nutrition services; and 5) nonspendable fund balance in the form of inventory and prepaid items for \$447,073.

The General Fund is the District's primary operating fund and the largest source of day-to-day service delivery, with the majority of funding received from the School Finance Act in the form of per pupil revenue and property taxes. The general fund total fund balance increased by \$1,808,520 in the 2019-20 school year. The increase was mainly due to additional property tax revenue collected from an increased assessed valuation and an increase in the deposits in insurance pool.

The Bond Redemption Fund had an increase of \$293,764 in fund balance due to normal fluctuation in property tax collections. The collected fund balance at June 30, 2020 will be used to meet the required principal and interest payments in December 2020.

The Capital Reserve Fund had a significant decrease in fund balance during the 2019-20 school year. This decrease of \$30,548,943 was due to payments made for construction projects across the district.

Nonmajor funds fund balance increased by \$904,444, with Nutrition Services accounting for majority of this increase.

The Government Designated-Purpose Grants fund had a \$2,274,496 increase in revenues and expenditures due to the receipt of additional federal relief funding per the CARES Act.

### ***General Fund Budgetary Highlights***

The District's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund. By law, the District is able to amend the original budget by January 31<sup>st</sup> of every year. In the 2019-20 school year management presented an amended budget to the Board of Education to account for budgetary differences such as equalization payments, property tax revenues, Read Act funding and interfund transfers.

The District's final budget usually differs from the original budget due to the allocation of carry forward appropriations for various purposes (e.g. purchases on order) and supplemental appropriations approved during the fiscal year.

***Revenue*** - Actual general fund revenues were \$3.94 million higher compared to the final approved budget. This is a small variance compared to the budgeted amount of \$113.44 million. This difference is primarily due to additional money received for specific ownership taxes and the District's proportionate share of the State's direct distribution to PERA.

***Expenditures*** – General fund expenditures were \$8.01 million under budget. This is a variance of 7.3% compared to the budgeted amount of \$119 million. District expenditures were heavily affected during the spring and summer of 2020 due to the spread of the SARS-CoV-2 virus.

## **Capital Assets and Debt Administration**

By the end of 2019-20, the District had invested a total of \$125.2 million in land, buildings, equipment, and transportation vehicles.

**Table 6 - Capital Assets (Net of Depreciation)**

	<b>Total School District</b>	
	<b>2020</b>	<b>2019</b>
Site	\$ 1,703,416	\$ 1,703,416
Buildings	89,089,195	91,918,234
Equipment/Transportation	4,242,720	4,124,311
Construction in Progress	30,177,441	1,143,619
<b>Totals</b>	<b>\$ 125,212,772</b>	<b>\$ 98,889,580</b>

Additional information on the District's capital assets can be found in Note (6) of this report.

### ***Long-Term Debt***

At year-end, the District had outstanding long-term debt obligations for bonds, capital leases, and COPs in the amount of \$125.4 million.

**Table 7 - Outstanding Debt, at Year End**

	<b>Total School District</b>	
	<b>2020</b>	<b>2019</b>
General Obligation Bonds	\$ 52,160,000	\$ 58,440,000
Certificates of Participation	72,345,000	74,265,000
Capital Lease	923,494	1,088,342
<b>Total</b>	<b>\$ 125,428,494</b>	<b>\$ 133,793,342</b>

Additional information on the District's long-term debt can be found in Note (8) of this report.

## **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was aware of a few existing circumstances that could significantly affect its financial health in the future:

- The actual funded pupil count for fiscal year 2020-21 will be submitted to the Colorado Department of Education by November 10, 2020. Enrollment is a basic component of the District's total funding and it is expected to decrease due to the Coronavirus pandemic; this decrease can negatively impact the District's financial health.
- As a result of the projected revenue shortfall at the state level, the state modified the School Finance Act for the fiscal year 2019-20. This modification is called "Budget Stabilization Factor", which resulted in almost \$7 million of lost revenue for Westminster Public Schools compared to the unadjusted School Finance Act funding level. The budget stabilization factor was increased for school year 2020-21 and it is expected to remain at a high percentage in the upcoming years.

- There are many development projects in the region that do not involve District properties, but will impact our community. Some of these projects include construction for retail and commercial space, parks and community gardens, family homes, apartment units and condos.
- During the 2018 legislative session, the Colorado General Assembly passed significant pension reform through Senate Bill 18-200. This bill increased employer and employee contribution rates starting July 2019.
- As a result of the spread of the SARS-CoV-2 virus and the incidence of COVID-19, economic uncertainties have arisen which may affect the financial position results of operations and cash flows of the District in future years. The duration of these uncertainties and the ultimate financial effects cannot be reasonably estimated at this time.
- Given continuing economic forecast uncertainties confronting the nation and Colorado, district leadership will continue to work closely with employee groups and members of the community to create options that maintain the financial health of Westminster Public Schools while continuing our progress in raising student achievement.
- The most significant measure of District success will be the continued academic performance of our students. While the District continues to show success in our competency based model, state and federal mandates continue to be a challenge. The District is dedicated to improving student achievement.

### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, parents, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Financial Services Office, Westminster Public Schools, 6933 Raleigh Street, Westminster, Colorado 80031.

This Page Intentionally Blank

**Westminster Public Schools**  
**Statement of Net Position**  
**June 30, 2020**

	<b>Primary Government</b>
	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and Investments	\$ 114,247,290
Property Tax Receivable	2,603,806
Other Receivables	471,013
Due from Other Governments	836,291
Inventory	356,950
Deposits and Prepaid Items	90,123
Restricted Assets, Deposits in Insurance Pool	1,706,131
Capital Assets Not Being Depreciated	31,880,857
Capital Assets, Net of Accumulated Depreciation	93,331,915
<b>Total Assets</b>	<b>245,524,376</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Loss on Refunding	4,106,288
Deferred Outflows of Resources Related to Pensions	21,383,710
Deferred Outflows of Resources Related to OPEB	655,675
<b>Total Deferred Outflows of Resources</b>	<b>26,145,673</b>
<b>LIABILITIES</b>	
Accounts Payable	6,867,497
Accrued Salaries and Benefits	5,999,459
Accrued Interest Payable	447,067
Unearned Revenue	5,531,449
Noncurrent Liabilities	
Due Within One Year - Long Term Debt	8,451,861
Due in More Than One Year - Long Term Debt	129,747,384
Net OPEB Liability	8,358,193
Net Pension Liability	170,065,022
<b>Total Liabilities</b>	<b>335,467,932</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Inflows of Resources Related to Pensions	113,691,203
Deferred Inflows of Resources Related to OPEB	1,543,993
<b>Total Deferred Inflows of Resources</b>	<b>115,235,196</b>
<b>Net Position:</b>	
Net Investment in Capital Assets	31,793,292
Restricted for:	
Debt Service	10,119,503
TABOR	3,493,530
Future Insurance Claims	1,788,106
Colorado Preschool Project	819,572
Unrestricted	(227,047,082)
<b>Total Net Position</b>	<b>\$ (179,033,079)</b>

The accompanying notes are an integral part of this statement

**Westminster Public Schools**  
**Statement of Activities**  
**For the Year Ended June 30, 2020**

	<u>Expenses</u>	<u>Charges for Services</u>	<u>Program Revenues</u>	
			<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<b>Primary Government</b>				
<b>Governmental Activities:</b>				
Instruction - Schools	\$ 54,839,248	\$ 1,192,847	\$ 10,007,421	\$ -
Support Services:				
Pupil Services	6,035,340	-	1,818,838	-
Instructional Staff	8,231,622	-	1,778,127	-
General Administration	1,354,039	-	56,250	-
School Administration	8,801,739	-	180,605	-
Business Services	2,463,661	-	35,489	-
Maintenance/Operations	7,650,820	-	905,764	239,352
Pupil Transportation	1,499,804	-	758,772	-
Central Supporting Services	7,410,270	-	1,520,336	-
Nutrition Services	4,703,500	307,646	5,749,736	-
Community Services	1,210,491	294,849	152,974	-
Total Support Services	49,361,286	602,495	12,956,891	239,352
Interest and Other Fiscal Charges	5,683,243	-	-	-
<b>Total Governmental Activities</b>	<b>\$ 109,883,777</b>	<b>\$ 1,795,342</b>	<b>\$ 22,964,312</b>	<b>\$ 239,352</b>

**General Revenues:**

Property taxes levied for:  
    General Purposes  
    Mill Levy Override  
    Debt Services  
Specific Ownership Taxes  
Equalization Entitlement (Unrestricted)  
Investment Earnings  
Miscellaneous  
**Total General Revenues**

**Changes in Net Position**

**Net Position - as Restated**

**Net Position - Ending**

The accompanying notes are an integral part of this statement

**Net (Expenses) Revenues and  
Changes in Net Position**

**Governmental  
Activities**

\$	(43,638,980)
	(4,216,502)
	(6,453,495)
	(1,297,789)
	(8,621,134)
	(2,428,172)
	(6,505,704)
	(741,032)
	(5,889,934)
	1,353,882
	(762,668)
	<u>(35,562,548)</u>
	(5,683,243)
\$	<u><u>(84,884,771)</u></u>

	23,867,806
	23,479,049
	8,634,565
	3,553,519
	56,006,993
	1,895,238
	2,550,716
	<u>119,987,886</u>

	35,103,115
	<u>(214,136,194)</u>
\$	<u><u>(179,033,079)</u></u>

**Westminster Public Schools**  
**Balance Sheet - Governmental Funds**  
**June 30, 2020**

	<u>General</u>	<u>Government Designated- Purpose Grants</u>	<u>Bond Redemption</u>	<u>Capital Reserve</u>	<u>Total Nonmajor Funds</u>	<u>Total Governmental Funds</u>
<b>Assets</b>						
Cash and Investments	\$ 34,424,932	\$ 5,015,632	\$ 9,718,780	\$ 61,800,887	\$ 3,287,059	\$ 114,247,290
Property Tax Receivable	2,203,083	-	400,723	-	-	2,603,806
Other Receivables	-	-	-	-	471,013	471,013
Due from Other Governments	-	836,291	-	-	-	836,291
Inventories	258,732	-	-	-	98,218	356,950
Deposits/Prepaid Expenditures	4,680	-	-	85,443	-	90,123
Restricted Assets - Deposits in Insurance Pool	1,706,131	-	-	-	-	1,706,131
<b>Total Assets</b>	<u>\$ 38,597,558</u>	<u>\$ 5,851,923</u>	<u>\$ 10,119,503</u>	<u>\$ 61,886,330</u>	<u>\$ 3,856,290</u>	<u>\$ 120,311,604</u>
<b>Liabilities</b>						
Accounts Payable	\$ 373,924	\$ 94,568	\$ -	\$ 6,236,042	\$ 162,963	\$ 6,867,497
Accrued Salaries and Benefits	5,571,178	263,593	-	-	164,688	5,999,459
Unearned Revenue	-	5,493,762	-	-	37,687	5,531,449
<b>Total Liabilities</b>	<u>5,945,102</u>	<u>5,851,923</u>	<u>-</u>	<u>6,236,042</u>	<u>365,338</u>	<u>18,398,405</u>
<b>Deferred Inflows of Resources</b>						
Unavailable Revenue - Property Taxes	964,029	-	174,850	-	-	1,138,879
<b>Fund Balances</b>						
Nonspendable						
Inventories and Prepaid Expenditures	263,412	-	-	85,443	98,218	447,073
Restricted for						
TABOR	3,493,530	-	-	-	-	3,493,530
Colorado Preschool Project	819,572	-	-	-	-	819,572
Debt Service	-	-	9,944,653	-	-	9,944,653
Future Capital Projects	-	-	-	55,564,845	-	55,564,845
Assigned to						
Contingency Reserve	5,485,085	-	-	-	-	5,485,085
Future Insurance Claims	1,788,106	-	-	-	-	1,788,106
Subsequent Year's Expenditures	12,388,424	-	-	-	-	12,388,424
Purchases on Order	1,206,306	-	-	-	-	1,206,306
Other Purposes	260,250	-	-	-	3,392,734	3,652,984
Unassigned						
General Fund	5,983,742	-	-	-	-	5,983,742
<b>Total Fund Balances</b>	<u>31,688,427</u>	<u>-</u>	<u>9,944,653</u>	<u>55,650,288</u>	<u>3,490,952</u>	<u>100,774,320</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 38,597,558</u>	<u>\$ 5,851,923</u>	<u>\$ 10,119,503</u>	<u>\$ 61,886,330</u>	<u>\$ 3,856,290</u>	<u>\$ 120,311,604</u>

The accompanying notes are an integral part of this statement

**Westminster Public Schools  
Reconciliation of the Governmental Funds Balance Sheet  
With the Statement of Net Position  
June 30, 2020**

**Fund balances - total governmental funds** 100,774,320

**Amounts reported for governmental activities in the statement of net position are different because:**

Other long-term assets are not available to pay for current period expenditures, and therefore, are deferred in the funds 1,138,879

Capital assets used in governmental activities are not current capital outlays exceed depreciation in the period.

The Cost of Capital Assets is	183,116,288	
Accumulated Depreciation is	(57,903,516)	125,212,772

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:

Certificates of Participation Payable	(72,345,000)	
earned net of employee contributions is reported as pension and OPEI	(7,398,176)	
the amount by which pension and OPEB contributions exceeded the c	(923,494)	
of employee contributions	4,106,288	
Bond Premium	(4,278,303)	
Bonds Payable	(52,160,000)	
Compensated Absences	(1,094,272)	
Net OPEB Liability	(8,358,193)	
Net Pension Liability	(170,065,022)	(312,516,172)

Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds

Deferred outflows of resources related to pensions	21,383,710	
Deferred inflows of resources related to pensions	(113,691,203)	
Deferred outflows of resources related to OPEB	655,675	
Deferred inflows of resources related to OPEB	(1,543,993)	(93,195,811)

Interest payable on Certificates of Participation and General Obligation Debt is not recorded on the fund statements because it is not a current use of cash. Interest is accrued on the government-wide statements since the liability is to be paid in the near term.

(447,067)

**Total Net Position - Governmental Activities** \$ (179,033,079)

**The accompanying notes are an integral part of this statement**

**Westminster Public Schools**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances-**  
**Governmental Funds**  
**For the Year Ended June 30, 2020**

	<b>General</b>	<b>Government Designated- Purpose Grants</b>	<b>Bond Redemption</b>	<b>Capital Reserve</b>	<b>Total Nonmajor Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>						
Taxes	\$ 50,315,244	\$ -	\$ 8,548,001	\$ -	\$ -	\$ 58,863,245
Intergovernmental	62,690,259	9,649,552	-	-	5,749,736	78,089,547
Other Grants	-	1,121,112	-	-	-	1,121,112
Charges for Services	569,113	-	-	-	1,226,229	1,795,342
Investment Earnings	1,778,022	-	117,216	-	-	1,895,238
Other	2,024,972	-	-	397,583	128,158	2,550,713
<b>Total Revenues</b>	<b>117,377,610</b>	<b>10,770,664</b>	<b>8,665,217</b>	<b>397,583</b>	<b>7,104,123</b>	<b>144,315,197</b>
<b>Expenditures:</b>						
<b>Current:</b>						
<b>Instruction:</b>						
Salaries and Benefits	53,587,509	2,854,764	-	-	534,668	56,976,941
Purchased Services	2,635,685	293,607	-	-	44,137	2,973,429
Supplies and Materials	814,835	134,280	-	-	577,818	1,526,933
Non-Capitalized Equipment	440,380	652,766	-	577,608	1,789	1,672,543
Other Expenditures	62,731	23,519	-	-	134,963	221,213
Total Instruction	57,541,140	3,958,936	-	577,608	1,293,375	63,371,059
<b>Support Services:</b>						
Pupil Services	5,168,510	1,818,838	-	-	77,748	7,065,096
Instructional Staff	7,796,878	1,778,127	-	-	-	9,575,005
General Administration	1,500,267	56,250	-	-	-	1,556,517
School Administration	9,885,285	180,605	-	80,703	1,261	10,147,854
Business Services	2,663,764	35,489	-	122,017	-	2,821,270
Maintenance/Operations	10,991,442	905,764	-	4,514,200	21,354	16,432,760
Pupil Transportation	2,840,059	123,991	-	921	-	2,964,971
Central Supporting Services	6,376,524	1,520,338	-	671,789	-	8,568,651
Nutrition Services	-	-	-	-	5,614,643	5,614,643
Community Services	784,963	152,974	-	-	418,199	1,356,136
Total Support Services	48,007,692	6,572,376	-	5,389,630	6,133,205	66,102,903
Capital Outlay	-	239,352	-	28,254,281	-	28,493,633
Debt Service - Principal	1,920,000	-	6,280,000	164,848	-	8,364,848
Debt Service - Interest & Fiscal Charges	3,400,258	-	2,091,453	33,258	-	5,524,969
<b>Total Expenditures</b>	<b>110,869,090</b>	<b>10,770,664</b>	<b>8,371,453</b>	<b>34,419,625</b>	<b>7,426,580</b>	<b>171,857,412</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>6,508,520</b>	<b>-</b>	<b>293,764</b>	<b>(34,022,042)</b>	<b>(322,457)</b>	<b>(27,542,215)</b>
<b>Other Financing Sources (Uses):</b>						
Transfers In	-	-	-	3,600,000	1,226,901	4,826,901
Transfers Out	(4,700,000)	-	-	(126,901)	-	(4,826,901)
<b>Total Other Financing Sources (Uses)</b>	<b>(4,700,000)</b>	<b>-</b>	<b>-</b>	<b>3,473,099</b>	<b>1,226,901</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>1,808,520</b>	<b>-</b>	<b>293,764</b>	<b>(30,548,943)</b>	<b>904,444</b>	<b>(27,542,215)</b>
<b>Fund Balances - Beginning as Restated</b>	<b>29,879,907</b>	<b>-</b>	<b>9,650,889</b>	<b>86,199,231</b>	<b>2,586,508</b>	<b>128,316,535</b>
<b>Fund Balances - Ending</b>	<b>\$ 31,688,427</b>	<b>\$ -</b>	<b>\$ 9,944,653</b>	<b>55,650,288</b>	<b>\$ 3,490,952</b>	<b>\$ 100,774,320</b>

The accompanying notes are an integral part of this statement

**Westminster Public Schools**  
**Reconciliation of the Governmental Funds Statement of Revenues, Expenditures**  
**and Changes in Fund Balances with the Statement of Activities**  
**For the Year Ended June 30, 2020**

**Net change in fund balances - total governmental funds** \$ (27,542,215)

**Amounts reported for governmental activities in the statement of activities are different because:**

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital outlays exceed depreciation in the period.

Capital Outlays	31,334,479	
Depreciation Expense	<u>(5,011,287)</u>	26,323,192

Certain revenues in the statements of activities do not provide financial resources and are not reported in the statement of activities. This represents the change in unearned revenue related to the property.

671,694

Governmental funds report District pension and other post-employment benefits contributions (OPEB) as expenditures. However, in the Statement of Activities, the cost of pension and OPEB earned net of employee contributions is reported as pension and OPEB expense (credit). This is the amount by which pension and OPEB contributions exceeded the costs of benefits earned net of employee contributions

27,311,035

In the statement of activities, certain operating expenses - compensated absences (vacations) and special termination benefits (early retirement) - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, vacation used was more than the amounts earned by \$132,835

132,835

Repayment of bonded principal and capital lease is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net position and does not affect the statement of activities:

Repayment of Capital Lease	164,848	
Repayment of Bond Principal	6,280,000	
Repayment of Certificates of Participation	1,920,000	
Amortization of Premium on Bond Reissuanc	705,433	
Amortization of Premium on Certificates of P	255,110	
Amortization of Deferred Loss on Refunding	<u>(671,750)</u>	8,653,641

The current operating resources measurement focus in the governmental fund statements does not require the recognition of accrued interest payable for long-term debt. This amount represents the amount of change in interest payable accrued in the government-wide financial statements for long-term debt for general obligation debt.

(447,067)

**Change in net position of governmental activities** \$ 35,103,115

**The accompanying notes are an integral part of this statement**

This Page Intentionally Blank

# Westminster Public Schools

## Notes to Basic Financial Statements

### NOTE (1) Summary of Significant Accounting Policies

The financial statements of Westminster Public Schools (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (US GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the District's accounting policies are described below.

#### **(A) Reporting Entity**

In conformance with Governmental Accounting and Financial Reporting Standards, Westminster Public Schools, Westminster, Colorado, is the reporting entity for financial reporting purposes. The District is the primary government financially accountable for all activities of public school instruction within the geographical area organized as Westminster Public Schools. The District meets the criteria of a primary government: its Board of Education is the publicly elected governing body; it is a legally separate entity; and it is fiscally independent. The District is not included in any other governmental reporting entity.

The financial statements of the District include all funds that are controlled by or dependent upon the Board of Education. Control by or dependence on the Board of Education is determined on the basis of budget adoption, taxing authority, outstanding debt which may be secured by general obligation of the District, and the responsibility of the District to finance debt or make subsidies to funds.

#### **(B) Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Taxes and other items not properly included among program revenues are reported instead as general revenues. Major individual governmental funds (General Fund, Government Designated-Purpose Grants Fund, Bond Redemption Fund and Capital Reserve Fund) are reported as separate columns in the fund financial statements. The District uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

#### **(C) Measurement Focus, Basis of Accounting, and Financial Statement Presentations**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon

## **Westminster Public Schools**

### Notes to Basic Financial Statements

as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current assets and fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheet. Governmental fund revenues are recognized as soon as they are both measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Property tax revenues are considered to be available if collected within 60 days after year end. Other revenues are recognized in the period earned if receipt of the money is expected within a year.

Property and specific ownership taxes are reported as receivables and deferred inflows of resources when levied and as revenues when due for collection in the following year and determined to be available. Grants and entitlement revenues are recognized when compliance with matching requirements is met. A receivable is established when the related expenditures exceed revenue receipts. Grant revenues are considered to be available at the point the expenditure is incurred. Expenditures are recorded when the related fund liability is incurred with the exception of general obligation and capital lease debt service, which is recognized when due and certain sick and retirement pay which is accounted for as expenditures when the employee meets the criteria to be eligible to receive payment.

#### **(D) Fund Accounting**

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The District reports the following major governmental funds:

- The General Fund is the District’s primary operating fund. It accounts for all financial resources of the District, except those required legally or by sound financial management to be accounted for in another fund.
- The Government-Designated-Purpose Grants Fund maintains a separate accounting for programs funded by federal, state and local grants that sometimes have a different fiscal period than that of the District.
- The Bond Redemption Fund accounts for the resources accumulated and payments made for principal, interest, and related costs on long-term general obligation debt of governmental funds.
- The Capital Reserve Fund is used to account for small capital projects funded by a transfer from the General Fund and sale of capital assets.

#### **(E) Cash and Investments**

The pooled cash concept is used whereby cash balances of each of the District’s funds are pooled and invested in certain investments. Investment income is allocated to the General Fund.

Under Colorado statutes and Board of Education Investment Policy, the District may invest eligible funds in the following securities:

- a. Obligations of the United States and certain U.S. government agencies’ securities;
- b. Certain international agencies’ securities;

**Westminster Public Schools**  
Notes to Basic Financial Statements

- c. General obligation and revenue bonds of U.S. Local Governments;
- d. Banker’s acceptances of certain banks;
- e. Commercial paper holding the highest credit rating category and with a maturity within 180 days;
- f. Local government investment pools;
- g. Written repurchase agreements collateralized by certain authorized securities;
- h. Certain money market funds;
- i. Guaranteed investment contracts.

The District may also deposit funds in Colorado financial institutions, which are members of the Federal Deposit Insurance Corporation. Investment in securities with maturities in excess of 180 days is infrequent. State law requires the Board to approve any investment with a maturity in excess of five years. Investments are stated at fair value.

Certain assets are classified as restricted because their use is restricted to liabilities relating to deposits like the insurance pool or are legally restricted like the TABOR reserve, Colorado Preschool Program fund balance, bond payments and COP unspent proceeds.

**(F) Short-term Interfund Receivables/Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as due from other funds or due to other funds on the balance sheet.

**(G) Inventories**

The General Fund and Nutrition Services Fund purchased inventories are stated at average cost. Inventory consists of expendable supplies held for consumption. Expenditures for inventory are recorded upon the consumption of these items by the various schools and departments. Although classified as current assets, fund balance is considered nonspendable for inventory balances.

**(H) Capital Assets**

General capital assets are those assets that generally result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not capitalized. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Land Improvements	20 Years
Buildings and Improvements	10-50 Years
Furniture and Equipment	5-20 Years
Vehicles	8-15 Years

**Westminster Public Schools**  
Notes to Basic Financial Statements

**(I) Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future reporting period(s) and so will not be recognized as an outflow of resources until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**(J) Compensated Absences**

It is the District's policy to allow various classes of employees to accumulate unused vacation, cumulative leave and sick leave up to a certain maximum amount of hours. All such benefits are accrued when incurred in the government-wide financial statements. A liability for this amount is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences are generally liquidated by the General Fund and Nutrition Services Fund.

Effective January 1, 1991 for classified employees, cumulative leave days will not be accrued from one year to the next except that any employee by election can accumulate up to fifteen days maximum. Each July, the classified employees shall receive payment at a predetermined daily rate for all cumulative days accrued but not used during the preceding year. All unpaid cumulative accrued leave balances can be used later or paid at a predetermined daily rate when the employee retires, resigns or is terminated.

Effective September 1990 for certified employees, cumulative leave days will not be accrued from one year to the next except that any employee can accumulate up to thirty days maximum. Each June, the certified employees will receive payment at the starting substitute's rate for all cumulative days accrued but not used during the year. All unpaid cumulative accrued leave balances can be used later or paid at a predetermined daily rate when the employee retires, resigns or is terminated.

The District has recorded the accrued liability for the above mentioned compensated absences in the accompanying financial statements. In the governmental funds, only the amount matured at year-end are accrued and recorded as expenditures.

**(K) Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bonds payable are reported net of the applicable bond premium and discount. Bond premiums, discounts, and deferred losses on bond refunding are deferred and amortized over the life of the bonds using the straight line method, which approximates the effective-interest method, and charged to interest expense. The unamortized deferred loss on refunding is reflected as a deferred outflow of resources.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, even if withheld from the actual new proceeds received, are reported as debt services expenditures, in both the government-wide statements and fund financial statements.

**Westminster Public Schools**  
Notes to Basic Financial Statements

**(L) Net Position and Fund Balance**

**Net Position.** The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position that is associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.

Restricted net position is subject to restrictions by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provision or enabling legislation.

The District reports the following restricted net position balances:

**Restricted for Debt Service** - Portion of net position that is legally restricted to payment of principal and interest on long-term debt maturing in future years.

**Restricted for TABOR Emergencies** - Emergency reserves have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado.

**Restricted for Colorado Preschool Project** - Portion of net position that is legally restricted to the Colorado Preschool Program as defined by the School Finance Act of 1994 as amended.

**Restricted for Colorado Insurance Claims** - Portion of net position that is legally restricted for future insurance claims

Unrestricted net position represents assets that do not have any third party limitations on their use.

The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Fund Balances.** Generally, fund balance represents the difference between assets and liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable** fund balances include amounts that cannot be spent because they are (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- **Restricted** fund balances are reported as restricted when there are constraints placed on their use that are either: a) externally imposed by creditors (such as through debt covenant), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.
- **Committed** fund balances can be used only for specific purposes determined by a formal action of the Board of Education. The Board of Education is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through resolutions approved by the Board of Education.

## **Westminster Public Schools**

### Notes to Basic Financial Statements

- **Assigned** fund balances are reported as assigned when amounts are constrained by the District's intent to be used for specific purposes, but are not restricted. Intent should be expressed by (a) the governing body itself or (b) a body or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes. Under the District's current policy, only the Board of Education may assign amounts for specific purposes, e.g. assigned fund balance for purchases on order for projects that were not completed before year end and will continue in the following school year
- **Unassigned** fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The general fund is the only fund that reports a positive unassigned fund balance amount.

**Flow Assumptions** - When both restricted and unrestricted resources of fund balance are available for use for expenditures incurred, it is the District's policy to use restricted resources first and then unrestricted resources as they are needed. For unrestricted amounts of fund balance, it is the District's policy to use committed and assigned fund balances before using unassigned funds.

#### **(M) Use of Estimates**

The preparation of financial statements, in conformity with US GAAP, requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflow of resources, liabilities, and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **(N) Interfund Transactions**

Interfund services provided and used are accounted for as revenues and expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as interfund transfers. All internal interfund transactions (transfers in/out) are eliminated for presentation purposes on the government-wide statement of activities. Exceptions to this general rule are changes for interfund services that are reasonably equivalent to the services provided.

#### **(O) Pensions**

Westminster Public Schools participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined on the same basis as they are reported by SCHDTF, using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **(P) Other Post-employment Benefits**

Westminster Public Schools participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions

## Westminster Public Schools

### Notes to Basic Financial Statements

to/deductions from the fiduciary net position of the HCTF have been determined on the same basis as they are reported by SCHDTF, using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Q) New Accounting pronouncements**

**GASB Statement No 84, *Fiduciary Activities***- Effective July 1, 2019, the district implemented GASB Statement No. 84, *Fiduciary Activities*, which revises guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The district previously reported the activity of the Interscholastic Athletic and Activity Fund as a fiduciary fund. Beginning in 2019-20, under GASB 84 such activity has been more appropriately reported in a special revenue fund and, for 2020, it has been included in the district's Student Athletic and Activity Fund. Accordingly, the existing Student Athletic and Activity Fund fund balance as well as governmental activities net position report restated beginning balances, which have been increased by \$742,482, the amount of assets previously reported in the agency fund.

**GASB Statement No 87, *Leases*** - This Statement will increase the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The district will be required to implement GASB 87 during fiscal year 2022.

#### NOTE (2) **Cash and Investments**

##### **(A) Deposits**

Custodial Credit Risk – Deposits. Custodial credit risk for deposits is the risk that, in the event of a bank failure, the District's deposits might not be covered. However, the Colorado Public Deposit Protection Act (PDPA) requires that all deposits of all units of local governments be held at eligible public depositories, whose eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. The PDPA allows institutions to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposit as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

As of June 30, 2020 the District had bank deposits of \$1,423,927 that were either insured by Federal Depository Insurance or collateralized with securities held by the financial institution's agent but not in the District's name and consequently were not exposed to custodial credit risk. Due to outstanding checks and deposits in transit, the general ledger showed a cash balance of -\$1,991,278 as of June 30, 2020.

##### **(B) Investments and Fair Value**

At June 30, 2020, the district holds investments at COLOTRUST in the amount of \$116,238,568 which are measured at net asset value. The district utilizes one local government investment pool when a high degree of liquidity is prudent. COLOTRUST is a local government investment pool with a stable net asset value (NAV) and its NAV is measured at fair value per share. The State Securities Commissioner administers and enforces all State statutes governing COLOTRUST. COLOTRUST operates similarly to a money market fund and each share is equal in value to \$1.00, although not guaranteed. Investment objectives and strategies focus on safety, liquidity, transparency, and competitive yields through investment in a diversified portfolio of short-term marketable securities. COLOTRUST may invest in U.S. Treasury

## **Westminster Public Schools**

### Notes to Basic Financial Statements

securities and repurchase agreements collateralized by U.S. Treasury securities, certain obligations of the U.S. government agencies and highly rated commercial paper. A designated custodial bank serves as a custodian for COLOTRUST's portfolio pursuant to a custodian agreement. The custodian acts as a safekeeping agent for COLOTRUST's investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by COLOTRUST. COLOTRUST does not have any limitations or restrictions on participant withdrawals.

**Custodial Credit Risk** – Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's safekeeping bank must meet the following requirements under District policy: the purchase and sale of securities and repurchase agreements shall be settled on a delivery versus payment basis. Ownership of all securities shall be perfected in the name of the District. Sufficient evidence to title shall be consistent with modern investment, banking and commercial practices. As of June 30, 2020, none of the District's investments were exposed to custodial credit risk.

**Interest Rate Risk** – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. To manage exposure to this risk, the District's board approved investment policy limits investment maturities to five years or less. The Colorado revised statute 24-75-601 also limits investment maturity to five years or less.

**Credit Risk** – Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Credit risk in the portfolio is minimized by investing the majority of assets in US Treasury and Instrumentalities which have the support of the US government and failure to receive maturing funds is remote. The District's investment policy does not address credit risk; however, the District follows State statutes which limit investments in U.S. Agency securities to the highest rating issued by nationally recognized statistical rating organizations (NRSROs).

**Concentration of Credit Risk** – The District's investment policy seeks diversification to reduce overall portfolio risk while attaining market rates of return to enable the District to meet anticipated cash requirements. The District's policy requires that at least 50% of the portfolio will be invested in some combination of U.S. Treasury securities, Federal Instrumentality securities, Repurchase Agreements or Eligible Local Governmental Investment Pools. The 50% requirement in this combination of safe investments assures that the District's credit risk is spread across a variety of securities and that imprudent concentrations will not occur in slightly more aggressive securities.

#### **NOTE (3) Property Taxes**

Property taxes attach as an enforceable lien on property on January 1. Property taxes are assessed on December 15 and are levied on property the following January 1. They are payable in full by April 30 or are due in two equal installments on the last day of February and April 15. Adams County bills and collects property taxes for all taxing entities within the county. The property tax receipts collected by the county are remitted to the District in the subsequent month.

#### **NOTE (4) Due To/From Other Funds**

The District's claim on cash account holds the cash of all funds. As a result, negative claim on cash balances occur in certain funds and are in essence "financed" by other funds. Positive book cash balances are displayed on the balance sheet as "due from other funds", while negative cash balances are included in "due

**Westminster Public Schools**  
Notes to Basic Financial Statements

to other funds” on the balance sheet. All the individual interfund accounts have zero balances as of June 30, 2020.

**NOTE (5) Interfund Transfers**

The principal purpose of these interfund transfers was to fund athletic activities, daycare program and several capital projects. Interfund transfers for the year ended June 30, 2020 were composed of the following:

<u>Transfers Out</u>	<u>Transfers In</u>	<u>Total</u>
General Fund	Nonmajor Governmental Funds	\$ 1,100,000
General Fund	Capital Reserve Fund	3,600,000
Capital Reserve	Nutrition Services	126,901
Total		<u>\$ 4,826,901</u>

**NOTE (6) Capital Assets**

The District’s capital asset activity for the fiscal year ended June 30, 2020, was as follows:

	<u>Capital Assets June 30, 2019</u>	<u>Additions</u>	<u>Deletions</u>	<u>Capital Assets June 30, 2020</u>
<b>Governmental Activities</b>				
Capital assets not being depreciated:				
Site	\$ 1,703,416	-	-	\$ 1,703,416
Construction in Progress	1,143,619	29,033,822		30,177,441
Total capital assets not being depreciated	<u>2,847,035</u>	<u>29,033,822</u>	<u>-</u>	<u>31,880,857</u>
Capital assets being depreciated				
Buildings	134,527,045	1,216,419	-	135,743,464
Equipment/Transportation	15,014,885	1,084,238	(607,156)	15,491,967
Total capital assets, being depreciated	<u>149,541,930</u>	<u>2,300,657</u>	<u>(607,156)</u>	<u>151,235,431</u>
Less Accumulated depreciation:				
Buildings	(42,608,811)	(4,045,458)	-	(46,654,269)
Equipment/Transportation	(10,890,574)	(965,829)	607,156	(11,249,247)
Total accumulated depreciation	<u>(53,499,385)</u>	<u>(5,011,287)</u>	<u>607,156</u>	<u>(57,903,516)</u>
Total capital assets, being depreciated net	<u>96,042,545</u>	<u>(2,710,630)</u>	<u>-</u>	<u>93,331,915</u>
Governmental activities capital assets, net	<u>\$ 98,889,580</u>	<u>26,323,192</u>	<u>-</u>	<u>\$ 125,212,772</u>

**Westminster Public Schools**  
Notes to Basic Financial Statements

Depreciation expense of \$5,011,287 was charged to the following governmental functions:

Instruction	\$	1,854,176
Support:		
Pupil Services		200,453
Instructional Staff		300,677
General Administration		50,113
School Administration		300,677
Business Services		100,226
Maintenance/Operations		1,302,935
Pupil Transportation		100,226
Central Supporting Services		651,467
Community Services		150,337
Total	\$	5,011,287

**NOTE (7) Accrued Salaries and Benefits**

Salaries and benefits of certain contractually employed personnel are paid over a twelve-month period from August to July, but are earned during a school year of approximately ten months. The salaries and benefits earned, but unpaid, at June 30, 2020, are estimated to be \$5,999,459. Accordingly, this accrued compensation is reflected as a liability in the accompanying financial statements. This liability includes salaries and benefits related to work performed by hourly employees.

**NOTE (8) Long Term Obligations**

**General Obligation Bonds**

In December 2012, the District issued \$63,210,000 of General Obligation Refunding Bonds, Series 2012, with interest rates ranging from 1.5% to 5.0%. The proceeds of the bonds were used to advance refund \$60,730,000 aggregate principal amounts of the District's General Obligation Bonds, Series 2006 and to pay the costs of issuing the Bonds. The refunded portion of the 2006 General Obligation Bonds are considered to be defeased and the 2006 Bond liability has been removed from the statement of net position.

In February 2013, the District issued \$9,285,000 of General Obligation Refunding Bonds, Series 2013, with interest rates ranging from 2.0% to 3.0%. The proceeds of the bonds were used to advance refund \$8,355,500 aggregate principal amounts of the district's General Obligation Bonds, Series 2006 and to pay the costs of issuing the Bonds. The refunded portion of the 2006 General Obligation Bonds are considered to be defeased and the liability for those bonds has been removed from the government-wide statement of net position.

The tables below identify remaining principal and interest due on the outstanding general obligation bonds as of June 30, 2020.

Year	Series 2012 Refunding Bonds			Series 2013 Refunding Bonds			Annual Total
	Principal	Interest	Total	Principal	Interest	Total	
2021	\$ 6,420,000	\$ 1,594,575	\$ 8,014,575	\$ 65,000	\$ 262,297	\$ 327,297	\$ 8,341,872
2022	6,690,000	1,332,338	8,022,338	65,000	260,916	325,916	8,348,253
2023	7,050,000	1,022,250	8,072,250	70,000	259,481	329,481	8,401,731
2024	7,425,000	697,500	8,122,500	70,000	257,994	327,994	8,450,494
2025	7,710,000	394,800	8,104,800	70,000	256,200	326,200	8,431,000
2026	8,020,000	120,300	8,140,300	75,000	254,025	329,025	8,469,325
2027	-	-	-	8,430,000	126,450	8,556,450	8,556,450
<b>Total</b>	<b>\$ 43,315,000</b>	<b>\$ 5,161,763</b>	<b>\$ 48,476,763</b>	<b>\$ 8,845,000</b>	<b>\$ 1,677,363</b>	<b>\$ 10,522,363</b>	<b>\$ 58,999,125</b>

**Westminster Public Schools**  
Notes to Basic Financial Statements

**Annual Requirements**

Listed below are annual requirements to amortize all general obligation bonds at June 30:

Year Ending June 30,	Principal	Interest	Total
2021	\$ 6,485,000	\$ 1,856,872	\$ 8,341,872
2022	6,755,000	1,593,253	8,348,253
2023	7,120,000	1,281,731	8,401,731
2024	7,495,000	955,494	8,450,494
2025	7,780,000	651,000	8,431,000
2026-2027	16,525,000	500,775	17,025,775
Principal Due	<u>\$ 52,160,000</u>	<u>\$ 6,839,125</u>	<u>\$ 58,999,125</u>

**Capital Lease**

In February 2019, the district entered into a capital lease agreement to finance the acquisition of four school buses with a total acquisition cost of approximately \$450 thousand. The lease terms are for 86 months with an annual percentage rate of 3.26%. Annual payments of \$63,343 are due on February 26, through 2026. The District's obligation to make annual payments under the lease is subject to annual appropriation authority as made by the Board of Education.

Following is a schedule of the future minimum lease payments under this capital lease:

Rental Payment Date	Payment Amount	Amount Credited to interest	Amount Credited to Capital Cost	Outstanding Principal Balance
2/26/2021	\$ 63,644	\$ 10,944	\$ 52,700	\$ 282,990
2/26/2022	63,644	9,225	54,419	228,571
2/26/2023	63,644	7,452	56,192	172,378
2/26/2024	63,644	5,620	58,024	114,354
2/26/2025	63,644	3,728	59,916	54,438
2/26/2026	56,214	1,775	54,439	-
Totals	<u>\$ 374,434</u>	<u>\$ 38,744</u>	<u>\$ 335,690</u>	

In May 2019, the district entered into a lease agreement to finance the acquisition of four school buses and ten white fleet vehicles with a total acquisition cost of approximately \$800 thousand. The lease terms are for 86 months with an annual percentage rate of 2.92%. Annual payments of \$111,325 are due on July 5, through 2026. The District's obligation to make annual payments under the lease is subject to annual appropriation authority as made by the Board of Education.

Following is a schedule of the future minimum lease payments under this capital lease:

Rental Payment Date	Payment Amount	Amount Credited to interest	Amount Credited to Capital Cost	Outstanding Principal Balance
7/5/2021	\$ 111,325	\$ 17,164	\$ 94,161	\$ 493,643
7/5/2022	111,325	14,414	96,911	396,732
7/5/2023	111,325	11,585	99,740	296,992
7/5/2024	111,325	8,672	102,653	194,339
7/5/2025	111,325	5,675	105,650	88,689
7/5/2026	91,279	2,590	88,689	-
Totals	<u>\$ 647,904</u>	<u>\$ 60,100</u>	<u>\$ 587,804</u>	

## Westminster Public Schools

### Notes to Basic Financial Statements

In April 2020, the district entered into a lease agreement to finance the acquisition of three school buses and one white fleet vehicles with a total acquisition cost of approximately \$390 thousand. The lease terms are for 86 months with an annual percentage rate of 2.39%. Annual payments of \$52,627 are due on July 5, through 2027. The District's obligation to make annual payments under the lease is subject to annual appropriation authority as made by the Board of Education. The leased vehicles were not received before year-end, therefore, lease proceeds were not reported this fiscal year.

Following is a schedule of the future minimum lease payments under this capital lease:

Rental Payment	Payment	Amount Credited	Amount Credited	Outstanding
7/5/2021	\$ 52,627	\$ 8,020	\$ 44,607	\$ 290,947
7/5/2022	52,627	6,954	45,673	245,274
7/5/2023	52,627	5,862	46,765	198,509
7/5/2024	52,627	4,744	47,883	150,626
7/5/2025	52,627	3,600	49,027	101,599
7/5/2026	52,627	2,428	50,199	51,400
7/5/2027	52,629	1,229	51,400	-
Totals	\$ 368,391	\$ 32,837	\$ 335,554	

In May 2020, the district entered into a lease agreement to finance the acquisition of one school bus and three white fleet vehicles with a total acquisition cost of approximately \$240 thousand. The lease terms are for 86 months with an annual percentage rate of 2.29%. Annual payments of \$32,817 are due on July 5, through 2027. The District's obligation to make annual payments under the lease is subject to annual appropriation authority as made by the Board of Education. The leased vehicles were not received before year-end, therefore, lease proceeds were not reported this fiscal year.

Following is a schedule of the future minimum lease payments over this capital lease:

Rental Payment	Payment	Amount Credited	Amount Credited	Outstanding
7/5/2021	\$ 32,817	\$ 4,810	\$ 28,007	\$ 182,034
7/5/2022	32,817	4,169	28,648	153,386
7/5/2023	32,817	3,513	29,304	124,082
7/5/2024	32,817	2,841	29,976	94,106
7/5/2025	32,817	2,155	30,662	63,444
7/5/2026	32,817	1,453	31,364	32,080
7/5/2027	32,814	734	32,080	-
Totals	\$ 229,716	\$ 19,675	\$ 210,041	

### Certificates of Participation

In February 2019, the District issued \$81,918,287 of Certificates of Participation, with interest rates ranging from 2% to 5%. Proceeds will fund major capital projects, including the construction of a brand new K-8 school, building renovations, and mechanical upgrades. Principal and interest payments are due annually on December 1, with final payment due on December 1, 2048. COP payments, to maturity, are as follows:

**Westminster Public Schools**  
Notes to Basic Financial Statements

Period Ending	Principal	Coupon	Interest	Debt Service
12/01/2020	\$ 1,220,000	4.000%	\$ 3,378,838	\$ 4,598,838
12/01/2021	1,265,000	4.000%	3,330,038	4,595,038
12/01/2022	1,320,000	5.000%	3,279,438	4,599,438
12/01/2023	1,385,000	5.000%	3,213,438	4,598,438
12/01/2024	1,455,000	5.000%	3,144,188	4,599,188
2025-2048	65,700,000	5.000%	44,629,448	110,329,448
	\$ 72,345,000		\$ 60,975,388	\$ 133,320,388

Following is a summary of long-term debt transactions of the District for the year ended June 30, 2020:

	June 30, 2019	Additions	Deletions	June 30, 2020	Due in One Year
<b>Governmental activities:</b>					
General Obligation Bond	\$ 58,440,000	\$ -	\$ 6,280,000	\$ 52,160,000	\$ 6,485,000
Bond premium	4,983,736	-	705,433	4,278,303	-
Capital Lease	1,088,342	-	164,848	923,494	146,861
Certificates of Participation	74,265,000	-	1,920,000	72,345,000	1,220,000
Certificates of Participation - Premium	7,653,287	-	255,110	7,398,177	-
Compensated Absences	1,227,106	2,092,060	2,224,894	1,094,272	600,000
Total	\$ 147,657,471	\$ 2,092,060	\$ 11,550,285	\$ 138,199,246	\$ 8,451,861

Compensated absences of the governmental activities are expected to be liquidated with revenues of the General and Food Service Funds.

**Legal Debt Margin**

Colorado State Law states that a District may not have outstanding general obligation bonded debt in excess of 20% of its assessed property valuation or 6% of its actual property value, whichever is greater. The calendar year 2020 actual valuation is \$8,495,499,051 and maximum debt limit at June 30, 2020 is \$509,729,943 leaving a legal debt margin of \$457,569,943.

**NOTE (10) Operating Lease**

The District has entered into a one year lease obligation for office equipment subject to annual renewal not to exceed 60 months. The amount expensed during the year as lease payments in governmental funds was \$157,348. Estimated annual lease payments as of June 30, 2020 due in 2021 is \$160,000.

**NOTE (11) Defined Benefit Pension Plan**

**General Information about the Pension Plan**

*Pensions.* Westminster Public Schools participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA").

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 makes changes to certain benefit provisions. Some, but not all, of these changes were in effect as of June 30, 2020.

## **Westminster Public Schools**

### Notes to Basic Financial Statements

Plan description. Eligible employees of Westminster Public Schools are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

Benefits provided as of December 31, 2019. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2019, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, the annual increase for 2019 is 0.00 percent for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007, and all benefit recipients of the DPS benefit structure will receive an annual increase of 1.25 percent unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. § 24-51-413. Benefit recipients under the PERA benefit structure who began eligible employment on or after January 1, 2007, will receive the lessor of an annual increase of 1.25 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

## Westminster Public Schools

### Notes to Basic Financial Statements

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2020: Eligible employees of, Westminster Public Schools and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees are required to contribute 8.75 percent of their PERA-includable salary during the period of July 1, 2019 through June 30, 2020. Employer contribution requirements are summarized in the table below:

	July 1, 2019 Through June 30, 2020
Employer contribution rate	10.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
<b>Amount apportioned to the SCHDTF</b>	<b>9.38%</b>
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
<b>Total employer contribution rate to the SCHDTF</b>	<b>19.38%</b>

Note: Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.

Subsequent to the SCHDTF's December 31, 2019, measurement date, HB 20-1379 Suspend Direct Distribution to PERA Public Employees Retirement Association for 2020-21 Fiscal Year, was passed into law during the 2020 legislative session and signed by Governor Polis on June 29, 2020. This bill suspends the July 1, 2020, \$225 million direct distribution allocated to the State, School, Judicial, and DPS Divisions, as required under Senate Bill 18-200.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the Westminster Public Schools is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from Westminster Public Schools were \$13,628,837 for the year ended June 30, 2020.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SCHDTF was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018. Standard update procedures were used to roll-forward the total pension liability to December 31, 2019. The Westminster Public Schools proportion of the net pension liability was based on Westminster

## Westminster Public Schools

### Notes to Basic Financial Statements

Public Schools contributions to the SCHDTF for the calendar year 2019 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2020 the Westminster Public Schools reported a liability of \$170,065,022 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by Westminster Public Schools as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with Westminster Public Schools were as follows:

Westminster Public Schools proportionate share of the net pension liability	\$170,065,022
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the Westminster Public Schools	21,570,585
<b>Total</b>	<b>\$191,635,607</b>

At December 31, 2019, Westminster Public Schools proportion was 1.14 percent, which was decrease of .01 from its proportion measured as of December 31, 2018.

For the year ended June 30, 2020 the District recognized pension expense of \$-13,538,977 and revenue of \$1,633,765 for support from the State as a nonemployer contributing entity. At June 30, 2020 Westminster Public Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 9,268,656	\$ -
Changes of assumptions or other inputs	4,855,097	77,139,882
Net difference between projected and actual earnings on pension	-	20,145,895
Changes in proportionate share	388,487	16,405,426
School contributions subsequent to the measurement date	6,871,471	N/A
	<b>\$ 21,383,710</b>	<b>\$ 113,691,203</b>

The \$6,871,471 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ended June 30,</b>	<b>Amortization</b>
2021	\$(54,550,407)
2022	(38,016,561)
2023	241,041
2024	(6,853,037)
Thereafter	-
<b>Total</b>	<b>\$(99,178,964)</b>

**Westminster Public Schools**  
Notes to Basic Financial Statements

*Actuarial assumptions.* The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 – 9.70 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07; and DPS benefit structure (automatic) <sup>1</sup>	1.25 percent compounded annually
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic) <sup>1</sup>	Financed by the Annual Increase Reserve

<sup>1</sup> For 2019, the annual increase was 0.00 percent.

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2018, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA’s Board on October 28, 2016. Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution

## Westminster Public Schools

### Notes to Basic Financial Statements

analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
<b>Total</b>	<b>100.00%</b>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

*Discount rate.* The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200 and the additional 0.50 percent resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and the additional 0.50 percent, resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan

**Westminster Public Schools**  
Notes to Basic Financial Statements

members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

- As specified in law, the State provides an annual direct distribution of \$225 million, which commenced July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered annual increase cap, from 1.50 percent to 1.25 percent resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

*Sensitivity of Westminster Public Schools proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	<b>1% Decrease (6.25%)</b>	<b>Current Discount Rate (7.25%)</b>	<b>1% Increase (8.25%)</b>
Proportionate share of the net pension liability	\$225,542,631	\$170,065,022	\$123,486,734

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's fiduciary net position is available in PERA's CAFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

# Westminster Public Schools

## Notes to Basic Financial Statements

### **Defined Contribution Pension Plan**

#### Voluntary Investment Program

*Plan Description* - Employees of the Westminster Public Schools that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

#### NOTE (12) **Defined Benefit Other Post employment Benefit (OPEB) Plan**

##### **General Information about the OPEB Plan**

*OPEB.* Westminster Public Schools participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA").

*Plan description.* Eligible employees of the Westminster Public Schools are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

## Westminster Public Schools

### Notes to Basic Financial Statements

#### *PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Westminster Public Schools is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Westminster Public Schools were \$717,157 for the year ended June 30, 2020.

#### **(A) OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2020, the Westminster Public Schools reported a liability of \$8,358,193 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2018. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2019. The Westminster Public Schools proportion of the net OPEB liability was based on Westminster Public Schools contributions to the HCTF for the calendar year 2019 relative to the total contributions of participating employers to the HCTF.

At December 31, 2019, the Westminster Public Schools proportion was .74 percent, which was an increase of .0004 from its proportion measured as of December 31, 2018.

For the year ended June 30, 2020, the Westminster Public Schools recognized OPEB expense of \$573,936. At June 30, 2020, the Westminster Public Schools reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

**Westminster Public Schools**  
Notes to Basic Financial Statements

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 27,737	\$ 1,404,484
Changes of assumptions or other inputs	69,342	-
Net difference between projected and actual earnings on pension plan investments	-	139,509
Changes in proportionate share	196,940	-
School contributions subsequent to the measurement date	361,656	N/A
	<b>\$ 655,675</b>	<b>\$ 1,543,993</b>

\$361,656 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ended June 30,</b>	<b>Amortization</b>
2021	\$ (243,006)
2022	(242,992)
2023	(202,598)
2024	(274,929)
2025	(270,154)
Thereafter	(16,295)
Total	<u>\$ (1,249,974)</u>

*Actuarial assumptions.*

The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 percent in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	5.60 percent in 2019, gradually decreasing to 4.50 percent in
2029	
Medicare Part A premiums	3.50 percent in 2019, gradually increasing to 4.50 percent in
2029	

## Westminster Public Schools

### Notes to Basic Financial Statements

DPS benefit structure:

Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2018, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2019 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A
Medicare Advantage/Self-Insured Prescription	\$601	\$240
Kaiser Permanente Medicare Advantage HMO	605	237

The 2019 Medicare Part A premium is \$437 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare Part A
Medicare Advantage/Self-Insured Prescription	\$562
Kaiser Permanente Medicare Advantage HMO	571

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31,

## Westminster Public Schools

### Notes to Basic Financial Statements

2018, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2019	5.60%	3.50%
2020	8.60%	3.50%
2021	7.30%	3.50%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	3.75%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

## Westminster Public Schools

### Notes to Basic Financial Statements

- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2019 plan year.
- The morbidity assumptions were updated to reflect the assumed standard aging factors
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
<b>Total</b>	<b>100.00%</b>	

## Westminster Public Schools

### Notes to Basic Financial Statements

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

*Sensitivity of the Westminster Public Schools proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	4.60%	5.60%	6.60%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	8,159,648	8,358,193	8,587,627

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2019, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

*Sensitivity of the Westminster Public Schools proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

**Westminster Public Schools**  
Notes to Basic Financial Statements

	<b>1% Decrease (6.25%)</b>	<b>Current Discount Rate (7.25%)</b>	<b>1% Increase (8.25%)</b>
Proportionate share of the net pension liability	\$9,450,619	\$8,358,193	\$7,423,940

*OPEB plan fiduciary net position.* Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**NOTE (13) Risk Management**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has joined together with three other Adams County school districts to participate in the Adams County BOCES Self-Insurance Pool. The Pool provides insurance to the participating districts in the areas of liability, property, and worker's compensation. Assets held by the Pool include reserves restricted under the various Pool agreements, including statutory reserves required by the Colorado Commissioner of Insurance. Pool assets consist primarily of direct obligations of the United States government or funds collateralized by such obligations. The District has recorded as a restricted asset its portion of the payments to the Pool in excess of the District's portion of expenses and liabilities as of June 30, 2020. The Pool has an actuarial study to determine total Pool liabilities incurred but not recorded claims. The deposit represents the District's allocated assets in excess of claims and the actuarial liability. The District's deposit in the Pool was \$1,706,131 at June 30, 2020.

This pooling plan allows the participating districts to increase deductible amounts under the various purchased insurance policies. Types of coverage, deductibles, and amounts of reinsurance are as follows:

	<b>Self – Insured Pool Retentions</b>	<b>Excess Insurance (Per Occurrence)</b>
Property	\$1,000 - \$100,000	\$101,000 - \$1,000,000
Liability	\$0 - \$150,000	\$150,000 - \$5,000,000
Worker's Compensation	\$0 - \$550,000	\$550,000

The Pool is administered in accordance with the Colorado Pooling Statutes and insurance regulations of the Division of Insurance. Currently, Adams County Board of Cooperative Educational Services (BOCES) is the pool administrator. Annual examinations by the Division of Insurance are conducted in accordance with statute. Wells Fargo serves as the trustee for the funds of the pool and limits their investments to government securities. For fiscal year ended June 30, 2020, Tristar Company is the claims administrator.

The premiums for the Pool are determined by the pooling agreement. Each district pays a pro rata portion of their average daily attendance entitlement for liability coverage, a pro rata portion of their property values for property coverage, and a pro rata portion of their payroll for coverage in the Worker's Compensation Pool. The contributions for worker's compensation coverage are based on the expected losses as determined by the actuary study. The Board of Directors has the option of reducing the contributions by any profit the Pool may have made the previous year. The premiums for property coverage are determined by the amount that claims have depleted the pool from the previous year (or expected losses for the coming year) and all anticipated expenses. Contributions to the liability pool have been funded on the basis of the expected losses as determined by the actuary. In the past three years there have been no claims that have exceeded this coverage. Complete financial statements for Pool can be obtained from Adams County BOCES Self Insurance Pool, 10290 Huron Street, Northglenn, Colorado 80260-6037.

**Westminster Public Schools**  
Notes to Basic Financial Statements

NOTE (14) **Commitments and Contingencies**

**(A) Litigation**

The District is involved in several pending lawsuits. The District estimates that the potential claims against it resulting from such litigation and not covered by insurance would not materially affect the financial statements of the District.

**(B) Grants and State Funding**

The District participates in a number of Federal and State assisted grant programs, principal of which are the National School Lunch Program, Title 1, Title VI-B and other Title programs. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial statements of the District at June 30, 2020.

**(C) Construction Commitment**

At June 30, 2020, the District had several outstanding construction contracts as a result of a successful mill levy override passed in November 2018. These projects will be completed within the next two to three years and the approximate total is over \$50 million.

**(D) TABOR Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities and other specific requirements of state and local governments (TABOR). The Amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the Amendment based on the interpretations of the Amendment's language available at year end.

In November 1998, Westminster Public Schools citizens passed an election stating the following:

Without imposing any new taxes or increasing tax rates, shall Adams County School District No. 50, Colorado, be authorized to collect, retain, and/or expend all revenues and other funds which are authorized under law or which may lawfully be received by the District from any source during fiscal year 1998-99 and each year thereafter, including without limitation the full revenues authorized under the Colorado Public School Finance Act of 1994 as amended or under any successor act, without regard to the limitations and conditions under Article X, Section 20 of the Colorado Constitution or any other law. This provision shall not remove or avoid any of the remaining restrictions of Article X, Section 20 of the Colorado Constitution which is commonly known as Amendment One and/or the TABOR Amendment. The remaining restrictions include (1) voter approval of all new taxes and tax rate increases; (2) voter approval for multiple year school district debt; (3) existing ad valorem property tax restrictions; and (4) the election requirements contained in Article X, Section 20 of the Colorado Constitution.

The TABOR Amendment requires the District to establish a reserve for emergencies. At June 30, 2020, the District has complied with the requirements to establish emergency reserves which are recorded in the financial statements as restricted fund balance/net position.

**Westminster Public Schools**  
Notes to Basic Financial Statements

NOTE (15) **Subsequent Events**

- During the regular Board of Education meeting in September 29, 2020, the Board of Education approved the District to complete a refunding of certificates of participation in the amount of \$26 million dollars. In October 27, 2020, the District issued \$12 million dollars to fund current capital reserve transfers for the next three years, as well as issued \$14 million dollars refunding COPs to pay the next three years of existing payments.
  
- In the spring of 2020 the World Health Organization declared the spread of Coronavirus Disease (COVID-19) a worldwide pandemic. In March 2020, the Governor of the State of Colorado declared a State of Emergency. While the full impact of the shutdown in the long-term is unclear and hard to quantify, it is having significant effects on personnel, global markets, supply chains, business, communities and the State's overall economy.

COVID-19 may impact Westminster Public Schools 2020-21 operations and financial results including, but not limited to, costs for emergency preparedness, changes in student enrollment, decreased per-pupil revenue, and lower tax revenues.

This Page Intentionally Blank

## **GENERAL FUND**

The General Fund accounts for all transactions of the District not required to be accounted for in other funds. This fund represents an accounting for the District's ordinary operations financed primarily from property taxes and state aid. It is the most significant fund in relation to the District's overall operations.

**Required Supplementary Information**

**Westminster Public Schools  
General Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2020**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Taxes				
Local Property- School Finance Act	\$ 19,576,000	\$ 22,884,753	\$ 23,282,676	\$ 397,923
Local Property- Mill Levy Override	17,744,000	23,912,818	23,479,049	(433,769)
Specific Ownership	3,000,000	2,729,849	3,553,519	823,670
Intergovernmental				
Equalization Entitlements	62,919,515	55,736,554	56,006,993	270,439
Special Education	2,221,295	2,350,000	2,311,110	(38,890)
Vocational Education	-	154,705	157,183	2,478
English Language Proficiency Act	1,100,000	1,191,206	1,191,206	-
Hold Harmless Kindergarten	132,000	150,000	-	(150,000)
Transportation	478,895	611,175	634,781	23,606
Read Act	504,236	512,643	512,643	-
On Behalf Payment	-	-	1,633,765	1,633,765
At Risk Aid	-	100,000	100,866	866
Career Success	-	53,000	53,000	-
Other	74,983	74,983	88,712	13,729
Charges for Services	491,524	784,215	569,113	(215,102)
Investment Earnings	625,000	1,400,000	1,778,022	378,022
Other	834,260	796,600	2,024,972	1,228,372
<b>TOTAL REVENUES</b>	<b>109,701,708</b>	<b>113,442,501</b>	<b>117,377,610</b>	<b>3,935,109</b>
<b>TOTAL EXPENDITURES</b>	<b>112,840,814</b>	<b>118,937,498</b>	<b>110,869,090</b>	<b>8,068,408</b>
Excess revenues over (under) expenditures	(3,139,106)	(5,494,997)	6,508,520	12,003,517
Other Financing Sources (Uses):				
Transfers In/(Out):				
Daycare Fund	(300,000)	(400,000)	(400,000)	-
Capital Reserve Fund	(1,000,000)	(3,600,000)	(3,600,000)	-
Student Athletic/Activity Special Revenue	(650,000)	(700,000)	(700,000)	-
Total Other Financing Sources (Uses)	(1,950,000)	(4,700,000)	(4,700,000)	-
<b>Net Change in Fund Balance</b>	<b>\$ (5,089,106)</b>	<b>\$ (10,194,997)</b>	1,808,520	<b>\$ 12,003,517</b>
<b>Fund Balance - Beginning</b>			29,879,907	
<b>Fund Balance - Ending</b>			<b>\$ 31,688,427</b>	

The notes to the required supplementary information are an integral part of this statement

*Required Supplementary Information*

**Westminster Public Schools  
General Fund  
Schedule of Expenditures - Budgetary Comparison Schedule  
For the Year Ended June 30, 2020**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Expenditures:</b>				
Instruction:				
Salaries and Benefits	\$ 55,493,928	\$ 57,009,350	\$ 53,587,509	\$ 3,421,841
Purchased Services	357,277	2,432,585	2,635,685	(203,100)
Supplies and Materials	1,570,378	1,262,355	814,835	447,520
Non-Capitalized Equipment	606,859	522,954	440,380	82,574
Other	2,500	2,075,885	62,731	2,013,154
<b>Total Instruction</b>	<b>58,030,942</b>	<b>63,303,129</b>	<b>57,541,140</b>	<b>5,761,989</b>
Supporting Services:				
Pupil Services	5,919,658	6,275,611	5,168,510	1,107,101
Instructional Staff	7,463,733	7,953,964	7,796,878	157,086
General Administration	1,363,639	1,364,839	1,500,267	(135,428)
School Administration	10,054,741	9,931,813	9,885,285	46,528
Maintenance/Operations	11,251,449	11,322,755	10,991,442	331,313
Pupil Transportation	2,710,327	2,710,328	2,840,059	(129,731)
Business Services	2,410,153	2,733,525	2,663,764	69,761
Central Supporting Services	12,312,490	7,007,123	6,376,524	630,599
Community Services	1,323,682	1,093,505	784,963	308,542
<b>Total Supporting Services</b>	<b>54,809,872</b>	<b>50,393,463</b>	<b>48,007,692</b>	<b>2,385,771</b>
Debt Service	-	5,100,000	5,320,258	(220,258)
Capital Outlay	-	140,906	-	140,906
<b>Total Expenditures</b>	<b>\$ 112,840,814</b>	<b>\$ 118,937,498</b>	<b>\$ 110,869,090</b>	<b>\$ 8,068,408</b>

The notes to the required supplementary information are an integral part of this statement

## **GOVERNMENT DESIGNATED-PURPOSE GRANTS FUND**

The Government Designated-Purpose Grants Fund accounts for all transactions of the District for programs funded by federal, state and local grants that normally have a different fiscal year than that of the District.

Required Supplementary Information

Westminster Public Schools  
 Government Designated-Purpose Grants Fund  
 Budgetary Comparison Schedule  
 For the Year Ended June 30, 2020

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$ 7,002,701	\$ 19,002,701	\$ 9,649,552	\$ (9,353,149)
Other Grants	3,938,892	3,432,923	1,121,112	(2,311,811)
<b>TOTAL REVENUES</b>	<u>10,941,593</u>	<u>22,435,624</u>	<u>10,770,664</u>	<u>(11,664,960)</u>
<b>Expenditures:</b>				
Instruction				
Salaries and Benefits	2,787,749	3,653,642	2,854,764	798,878
Purchased Services	432,146	1,418,353	293,607	1,124,746
Supplies and Materials	276,295	269,987	134,280	135,707
Equipment	367,567	1,336,902	652,766	684,136
Other Expenditures	158,007	156,902	23,519	133,383
Total Instruction	<u>4,021,764</u>	<u>6,835,786</u>	<u>3,958,936</u>	<u>2,876,850</u>
Support Services:				
Pupil Services	2,824,994	3,694,359	1,818,838	1,875,521
Instructional Staff	2,783,637	3,219,290	1,778,127	1,441,163
General Administration	-	-	56,250	(56,250)
School Administration	240,614	229,487	180,605	48,882
Business Services	36,053	34,385	35,489	(1,104)
Maintenance/Operations	-	2,000,000	905,764	1,094,236
Pupil Transportation	125,958	120,134	123,991	(3,857)
Central Supporting Services	510,021	2,486,437	1,520,338	966,099
Community Services	155,401	148,215	152,974	(4,759)
Capital Outlay	243,151	231,907	239,352	(7,445)
Total Support Services	<u>6,919,829</u>	<u>12,164,214</u>	<u>6,811,728</u>	<u>5,352,486</u>
<b>TOTAL EXPENDITURES</b>	<u>10,941,593</u>	<u>19,000,000</u>	<u>10,770,664</u>	<u>8,229,336</u>
<b>Net Change in Fund Balance</b>	<u>\$ -</u>	<u>\$ 3,435,624</u>	<u>-</u>	<u>\$ 3,435,624</u>
<b>Fund Balance - Beginning</b>			<u>-</u>	
<b>Fund Balance - Ending</b>			<u>\$ -</u>	

The notes to the required supplementary information are an integral part of this statement

*Required Supplementary Information*

**Westminster Public Schools  
Schedule of the Proportionate Share of the Net Pension Liability  
PERA Pension Plan - School Division Trust Fund  
Last Ten Years \***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
District Proportion of the Net Pension Liability (Asset)	1.1383366%	1.1435356%	1.2828369%	1.2646022%
District Proportionate Share of the Net Pension Liability (Asset)	\$ 170,065,022	\$ 202,486,472	\$ 414,823,864	\$ 376,520,983
District Covered Payroll	\$ 66,862,557	\$ 62,860,931	\$ 59,165,115	\$ 56,758,135
Proportionate Share of Net Pension Liability as a Percentage of its Covered Payroll	254.35%	314.85%	685.55%	663.38%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	64.52%	57.01%	43.96%	43.13%
	<u>2015</u>	<u>2014</u>	<u>2013</u>	
District Proportion of the Net Pension Liability (Asset)	1.2523100%	1.3483628%	1.3583746%	
District Proportionate Share of the Net Pension Liability (Asset)	\$ 191,531,980	\$ 182,748,457	\$ 173,260,316	
District Covered Payroll	\$ 54,830,365	\$ 56,643,920	\$ 55,225,593	
Proportionate Share of Net Pension Liability as a Percentage of its Covered Payroll	349.32%	322.63%	313.73%	
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	59.16%	62.84%	64.07%	

Note 1: Information above is presented as of the measurement date.

Note 2: Information is not currently available for years prior to 2013; additional years will be displayed as they become available.

Note 3: The notes to the required supplementary information are an integral part of this statement.

**Required Supplementary Information**

**Westminster Public Schools  
Schedule of Employer Contributions  
PERA Pension Plan - School Division Trust Fund  
Last Ten Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Contractually Required Contribution	\$ 13,628,837	\$ 12,296,420	\$ 11,425,888	\$ 11,125,237
Contributions in Relation to the Contractually Required Contribution	<u>\$ (13,628,837)</u>	<u>\$ (12,296,420)</u>	<u>\$ (11,425,888)</u>	<u>\$ (11,125,237)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	70,309,520	64,311,818	60,509,552	57,660,852
Contributions as a Percentage of Covered Payroll	19.38%	19.12%	18.88%	19.29%
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 10,527,745	\$ 9,374,471	\$ 8,961,382	\$ 8,286,970
Contributions in Relation to the Contractually Required Contribution	<u>\$ (10,527,745)</u>	<u>\$ (9,374,471)</u>	<u>\$ (8,961,382)</u>	<u>\$ (8,286,970)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	55,897,577	55,563,094	56,060,530	54,950,807
Contributions as a Percentage of Covered Payroll	18.83%	16.87%	15.99%	15.08%

Note 1: Information above is presented as of the district's fiscal year.

Note 2: Information is not currently available for years prior to 2013; additional years will be displayed as they become available.

Note 3: The notes to the required supplementary information are an integral part of this statement.

**Westminster Public Schools**  
**Schedule of the Proportionate Share of the OPEB Net Pension Liability**  
**School Division Health Care Trust Fund**  
**Last Ten Years**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
District Proportion of the OPEB Liability	0.7436127825%	0.7432409842%	0.7287720343%	0.07188160%
District Proportionate Share of the OPEB Net Pension Liability (Asset)	\$ 8,358,193	\$ 10,112,106	\$ 9,471,821	\$ 9,319,694
District Covered Payroll	\$ 66,862,557	\$ 62,860,931	\$ 59,165,115	\$ 56,758,135
Proportionate Share of OPEB as a Percentage of its Covered Payroll	12.50%	16.09%	16.01%	16.42%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.49%	17.03%	17.53%	16.72%

Note 1: Information above is presented as of the measurement date.

Note 2: Information is not currently available for years prior to 2016; additional years will be displayed as they become available.

Note 3: The notes to the required supplementary information are an integral part of this statement.

**Westminster Public Schools**  
**Schedule of the Employers OPEB Contributions**  
**School Division Health Care Trust Fund**  
**Last Ten Fiscal Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>
Contractually Required Contribution	\$ 717,157	\$ 662,412	\$ 623,248
Contributions in Relation to the Contractually Required Contribution	<u>\$ (717,157)</u>	<u>\$ (662,412)</u>	<u>\$ (623,248)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	70,309,520	64,311,818	60,509,552
Contributions as a Percentage of Covered Payroll	1.02%	1.03%	1.02%

Note 1: Information above is presented as of the district's fiscal year.

Note 2: Information is not currently available for years prior to 2018; additional years will be displayed as they become available

Note 3: The notes to the required supplementary information are an integral part of this statement.

**Westminster Public Schools**  
Notes to Required Supplementary Information

**NOTE (1) Budgets and Budgetary Accounting**

The District adheres to the following procedures in compliance with Colorado Revised Statutes, establishing the budgetary data reflected in the financial statements:

- 1) Budgets are required by state law for all funds. Prior to May 31, the Superintendent of Schools submits to the Board of Education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2) Public hearings are conducted by the Board of Education to obtain taxpayer comments.
- 3) Prior to June 30, the budget is adopted by formal resolution.
- 4) Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and reallocation of budget line items within any department in the General Fund rests with the Superintendent of Schools, or Department Directors. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.
- 5) Budgets for all funds are adopted on a basis consistent with US GAAP.
- 6) Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Education throughout the year.
- 7) Appropriations lapse at year-end.
- 8) For the fiscal year 2019-20, the Board of Education amended the appropriations for several different funds as follows:

	Original Appropriation	Modified Appropriation
Colorado Preschool Program Fund	4,130,335	5,189,000
Governmental Designated Grant Fund	10,941,593	19,000,000
Daycare Fund	700,000	750,000

- Colorado Preschool Program and Risk Management Funds are reported within the General Fund for financial reporting

**NOTE (2) Significant Changes Affecting Trends in Actuarial Information**

**2019 Changes in Plan Provisions Since 2018.**

*Defined Benefit Pension Plan*

Senate Bill (SB) 18-200 was enacted on June 4, 2018, which included the adoption of the automatic adjustment provision (AAP). The following changes reflect the anticipated adjustments resulting from the 2018 APP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020

- Member contribution rates increase by .50 percent
- Employer contribution rates increase by .50 percent
- Annual Increase (AI) cap is lowered from 1.5 percent per year to 1.25 percent per year

**Westminster Public Schools**  
Notes to Required Supplementary Information

*Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

- There were no changes made to plan provisions.

**NOTE 3: Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information**

**2019 Changes in Assumptions or Other Inputs Since 2018.**

*Defined Benefit Pension Plan*

- The assumption used to value the AI cap benefit provision was changed from 1.50 percent to 1.25 percent.

*Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

- There were no changes made to the actuarial methods or assumptions.

This Page Intentionally Blank

## **NONMAJOR FUNDS**

### **Student Athletic and Activity Fund**

This fund accounts for the financial sources and uses for student athletic and activity programs within the District.

### **Nutrition Services Fund**

This fund accounts for all financial activities associated with the district school breakfast and lunch programs.

### **Daycare Fund**

This fund accounts for the financial sources and uses for the District Daycare at the Early Learning Center. The program within this fund is intended to be partially self-supporting through the collection of fees for services.

**Westminster Public Schools  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2020**

	<b>Special Revenue Funds</b>			<b>Total Nonmajor Governmental Funds</b>
	<b>Student Athletic Activity Fund</b>	<b>Nutrition Services Fund</b>	<b>Daycare Fund</b>	
<b>ASSETS</b>				
Cash and Investments	\$ 846,593	\$ 2,028,674	\$ 411,792	\$ 3,287,059
Other Receivables	-	471,013	-	471,013
Inventory	-	98,218	-	98,218
<b>Total Assets</b>	<b>\$ 846,593</b>	<b>\$ 2,597,905</b>	<b>\$ 411,792</b>	<b>\$ 3,856,290</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts Payable	\$ -	\$ 162,963	\$ -	\$ 162,963
Accrued Salaries and Benefits	9,632	105,581	49,475	164,688
Unearned Revenue	-	37,687	-	37,687
<b>Total Liabilities</b>	<b>9,632</b>	<b>306,231</b>	<b>49,475</b>	<b>365,338</b>
<b>Fund Balances:</b>				
Nonspendable	-	98,218	-	98,218
Assigned	836,961	2,193,456	362,317	3,392,734
<b>Total Fund Balance</b>	<b>836,961</b>	<b>2,291,674</b>	<b>362,317</b>	<b>3,490,952</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 846,593</b>	<b>\$ 2,597,905</b>	<b>\$ 411,792</b>	<b>\$ 3,856,290</b>

**Westminster Public Schools**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended June 30, 2020**

	<b>Special Revenue Funds</b>			<b>Total Nonmajor Governmental Funds</b>
	<b>Student Athletic Activity Fund</b>	<b>Nutrition Services Fund</b>	<b>Day Care Fund</b>	
<b>Revenues:</b>				
Intergovernmental	\$ -	\$ 5,749,736	\$ -	\$ 5,749,736
Charges for Services	623,734	307,646	294,849	1,226,229
Other	-	128,158	-	128,158
<b>TOTAL REVENUES</b>	<b>623,734</b>	<b>6,185,540</b>	<b>294,849</b>	<b>7,104,123</b>
<b>Expenditures:</b>				
Instruction				
Salaries and Benefits	463,650	-	71,018	534,668
Purchased Services	44,137	-	-	44,137
Supplies and Materials	577,818	-	-	577,818
Equipment	1,789	-	-	1,789
Other	134,963	-	-	134,963
Total Instruction	<u>1,222,357</u>	<u>-</u>	<u>71,018</u>	<u>1,293,375</u>
Support Services				
Pupil Services	77,748	-	-	77,748
School Administration	1,261	-	-	1,261
Maintenance/Operations	21,354	-	-	21,354
Nutrition Services	-	5,614,643	-	5,614,643
Community Services	-	-	418,199	418,199
Total Support Services	<u>100,363</u>	<u>5,614,643</u>	<u>418,199</u>	<u>6,133,205</u>
<b>TOTAL EXPENDITURES</b>	<b>1,322,720</b>	<b>5,614,643</b>	<b>489,217</b>	<b>7,426,580</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(698,986)</b>	<b>570,897</b>	<b>(194,368)</b>	<b>(322,457)</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	700,000	126,901	400,000	1,226,901
<b>Total Other Financing Sources (Uses)</b>	<u>700,000</u>	<u>126,901</u>	<u>400,000</u>	<u>1,226,901</u>
<b>Net Change in Fund Balances</b>	<b>1,014</b>	<b>697,798</b>	<b>205,632</b>	<b>904,444</b>
<b>Fund Balances - Beginning as restated</b>	<b>835,947</b>	<b>1,593,876</b>	<b>156,685</b>	<b>2,586,508</b>
<b>Fund Balances - Ending</b>	<b>\$ 836,961</b>	<b>\$ 2,291,674</b>	<b>\$ 362,317</b>	<b>\$ 3,490,952</b>

**Westminster Public Schools**  
**Student Athletic/Activity Special Revenue Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with</b>
	<u>Original</u>	<u>Final</u>		<b>Final Budget</b>
				<b>Positive</b>
				<b>(Negative)</b>
<b>Revenues:</b>				
Gate Receipts	\$ 24,000	\$ 24,000	\$ 21,621	\$ (2,379)
Athletic and Activity Fees	67,004	67,004	34,489	(32,515)
Other	-	800,000	567,624	(232,376)
<b>TOTAL REVENUES</b>	<u>91,004</u>	<u>891,004</u>	<u>623,734</u>	<u>(267,270)</u>
<b>Expenditures:</b>				
Instruction:				
Salaries and Benefits	499,468	539,468	463,650	75,818
Purchased Services	25,000	585,000	44,137	540,863
Supplies and Materials	130,700	380,700	577,818	(197,118)
Equipment	20,000	20,000	1,789	18,211
Other	136,080	115,836	134,963	(19,127)
Total Instruction	<u>811,248</u>	<u>1,641,004</u>	<u>1,222,357</u>	<u>418,647</u>
<b>Supporting Services:</b>				
Pupil Personnel	-	-	77,748	(77,748)
School Administration	-	-	1,261	(1,261)
Maintenance/Operations	-	-	21,354	(21,354)
<b>Total Supporting Services</b>	<u>-</u>	<u>-</u>	<u>100,363</u>	<u>(100,363)</u>
<b>TOTAL EXPENDITURES</b>	<u>811,248</u>	<u>1,641,004</u>	<u>1,322,720</u>	<u>318,284</u>
Excess revenues over/(under) expenditures	(720,244)	(750,000)	(698,986)	51,014
Other Financing Sources (Uses):				
Transfer In	<u>650,000</u>	<u>700,000</u>	<u>700,000</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (70,244)</u>	<u>\$ (50,000)</u>	<u>1,014</u>	<u>\$ 51,014</u>
<b>Fund Balance - Beginning as restated</b>			<u>835,947</u>	
<b>Fund Balance - Ending</b>			<u>\$ 836,961</u>	

**Westminster Public Schools  
Nutrition Services Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenue:</b>				
Food Sales	\$ 360,000	\$ 360,000	\$ 307,646	\$ (52,354)
Intergovernmental				
USDA Reimbursements	4,400,000	4,400,000	5,383,338	983,338
Cash in Lieu of Commodities	300,000	300,000	264,309	(35,691)
State Revenue	116,308	120,000	102,089	(17,911)
Other Revenue	-	-	128,158	128,158
<b>TOTAL REVENUES</b>	<u>5,176,308</u>	<u>5,180,000</u>	<u>6,185,540</u>	<u>1,005,540</u>
<b>Expenditures:</b>				
Salaries and Benefits	1,300,000	1,300,000	1,317,375	(17,375)
Purchased Services	1,732,025	1,632,025	1,893,631	(261,606)
Supplies and Materials	2,100,000	2,000,000	2,026,451	(26,451)
Equipment	1,600,000	1,600,000	51,667	1,548,333
Other	-	-	325,519	(325,519)
<b>TOTAL EXPENDITURES</b>	<u>6,732,025</u>	<u>6,532,025</u>	<u>5,614,643</u>	<u>917,382</u>
Other Financial Sources (Uses)				
Transfers In	175,743	190,000	126,901	(63,099)
Net Change in Fund Balance	<u>\$ (1,379,974)</u>	<u>\$ (1,162,025)</u>	697,798	<u>\$ 1,859,823</u>
<b>Fund Balance - Beginning</b>			<u>1,593,876</u>	
<b>Fund Balance - Ending</b>			<u>\$ 2,291,674</u>	

**Westminster Public Schools  
Day Care Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2020**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance</b>
	<b>Original</b>	<b>Final</b>		<b>Favorable (Unfavorable)</b>
<b>Revenues:</b>				
Tuition	\$ 400,000	\$ 550,000	\$ 294,849	\$ (255,151)
<b>TOTAL REVENUES</b>	<b>400,000</b>	<b>550,000</b>	<b>294,849</b>	<b>(255,151)</b>
<b>Expenditures:</b>				
Instruction				
Salaries and Benefits	-	-	71,018	(71,018)
Total Instruction	-	-	71,018	(71,018)
Support Services:				
Community Services	700,000	750,000	418,199	331,801
Total Support Services	700,000	750,000	418,199	331,801
<b>TOTAL EXPENDITURES</b>	<b>700,000</b>	<b>750,000</b>	<b>489,217</b>	<b>260,783</b>
<b>Excess revenues over (under) expenditures</b>	<b>(300,000)</b>	<b>(200,000)</b>	<b>(194,368)</b>	<b>5,632</b>
<b>Other Financing Sources (Uses):</b>				
Operating Transfer in	300,000	400,000	400,000	-
<b>Excess of Revenues and Other Sources over (under) Expenditures</b>	<b>\$ -</b>	<b>\$ 200,000</b>	<b>205,632</b>	<b>\$ 5,632</b>
<b>Fund Balance - Beginning of Period</b>			<b>156,685</b>	
<b>Fund Balance - End of Period</b>			<b>\$ 362,317</b>	

## **CAPITAL RESERVE FUND**

The Capital Reserve Fund is used to account for small capital projects funded by a transfer from the General Fund and sale of fixed assets

**Westminster Public Schools  
Capital Reserve Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Miscellaneous	\$ -	\$ 397,150	\$ 397,583	\$ 433
<b>TOTAL REVENUES</b>	<u>-</u>	<u>397,150</u>	<u>397,583</u>	<u>433</u>
<b>Expenditures:</b>				
Instruction:				
Equipment	-	-	577,608	(577,608)
Total Instruction	<u>-</u>	<u>-</u>	<u>577,608</u>	<u>(577,608)</u>
Support Services:				
General Administration	-	-	80,703	(80,703)
Business Services	-	-	122,017	(122,017)
Maintenance/Operations	3,375,000	7,712,048	4,514,200	3,197,848
Pupil Transportation	-	-	921	(921)
Central Supporting Services	-	-	671,789	(671,789)
Capital Outlay	45,218,785	45,218,785	28,254,281	16,964,504
Principal Payments	-	-	164,848	(164,848)
Interest Payments	-	-	33,258	(33,258)
Total Support Services	<u>48,593,785</u>	<u>52,930,833</u>	<u>33,842,017</u>	<u>19,088,816</u>
<b>TOTAL EXPENDITURES</b>	<u>48,593,785</u>	<u>52,930,833</u>	<u>34,419,625</u>	<u>18,511,208</u>
Excess revenues over (under) expenditures	(48,593,785)	(52,533,683)	(34,022,042)	18,511,641
Other Financing Sources (Uses):				
Transfer In	1,000,000	3,600,000	3,600,000	-
Transfer Out	<u>-</u>	<u>-</u>	<u>(126,901)</u>	<u>(126,901)</u>
Total other Sources (Uses)	1,000,000	3,600,000	3,473,099	(126,901)
<b>Net Change in Fund Balance</b>	<u>\$ (47,593,785)</u>	<u>\$ (48,933,683)</u>	(30,548,943)	<u>\$ 18,384,740</u>
<b>Fund Balance - Beginning</b>			<u>86,199,231</u>	
<b>Fund Balance - Ending</b>			<u>\$ 55,650,288</u>	

## **BOND REDEMPTION FUND**

The District has one debt service fund, the Bond Redemption Fund. This fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs. This fund's primary revenue sources are local property taxes levied specifically for debt service.

**Westminster Public Schools  
Bond Redemption Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Taxes	\$ 8,644,344	\$ 8,644,344	\$ 8,548,001	\$ (96,343)
Investment Earnings	-	-	117,216	117,216
<b>TOTAL REVENUES</b>	<u>8,644,344</u>	<u>8,644,344</u>	<u>8,665,217</u>	<u>20,873</u>
<b>Expenditures:</b>				
Debt Service:				
Principal Retirement	6,285,700	6,285,700	6,280,000	5,700
Interest and Fiscal Charges	<u>2,195,944</u>	<u>2,097,972</u>	<u>2,091,453</u>	<u>6,519</u>
<b>TOTAL EXPENDITURES</b>	<u>8,481,644</u>	<u>8,383,672</u>	<u>8,371,453</u>	<u>12,219</u>
<b>Net Change in Fund Balance</b>	<u>\$ 162,700</u>	<u>\$ 260,672</u>	293,764	<u>\$ 33,092</u>
<b>Fund Balance - Beginning</b>			<u>9,650,889</u>	
<b>Fund Balance - Ending</b>			<u>\$ 9,944,653</u>	

## **STATISTICAL SECTION**

### **Financial Trend Information**

---

**These unaudited statistical tables contain trend information to help the reader understand how the District's financial performance and fiscal health have changed over time.**

---

Table 1	Net Position by Component
Table 2	Changes in Net Position
Table 3	Fund Balances, Governmental Funds
Table 4	Changes in Fund Balances, Governmental Funds
Table 5	General Governmental Expenditures by Function
Table 6.1	Fiscal Health Tracking Ratios
Table 6.2	Fiscal Health Tracking Ratios – ASR
Table 6.3	Fiscal Health Tracking Ratios – DBR
Table 6.4	Fiscal Health Tracking Ratios – ORR
Table 6.5	Fiscal Health Tracking Ratios – OMR
Table 6.6	Fiscal Health Tracking Ratios – CFBR

**Table 1**

**Westminster Public Schools  
Net Position by Component  
Last Ten Years  
(unaudited)**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Governmental activities</b>				
Net Investment in Capital Assets	\$ 31,793,292	\$ 39,155,540	\$ 38,137,924	\$ 32,279,656
Restricted	16,220,711	101,443,766	13,814,745	15,673,654
Unrestricted	(227,047,082)	(355,477,981)	(300,088,447)	(224,850,914)
Total governmental activities net position	<u>\$ (179,033,079)</u>	<u>\$ (214,878,675)</u>	<u>\$ (248,135,778)</u>	<u>\$ (176,897,604)</u>
<b>Business-Type activities</b>				
Net Investment in Capital Assets	\$ -	\$ -	\$ -	\$ -
Restricted	-	-	-	-
Unrestricted	-	-	-	-
Total business-type activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Primary government</b>				
Net Investment in Capital Assets	\$ 31,793,292	\$ 39,155,540	\$ 38,137,924	\$ 32,279,656
Restricted	16,220,711	101,443,766	13,814,745	15,673,654
Unrestricted	(227,047,082)	(355,477,981)	(300,088,447)	(224,850,914)
Total primary government	<u>\$ (179,033,079)</u>	<u>\$ (214,878,675)</u>	<u>\$ (248,135,778)</u>	<u>\$ (176,897,604)</u>

(1) During 2015, the Nutrition Services Fund was changed to Special Revenue Fund and the District implemented GASB Statement No. 68, retroactive to June 30, 2014

<b>2016</b>	<b>2015 (1)</b>	<b>2014 (1)</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
\$ 21,536,945	\$ 20,013,198	\$ 17,725,857	\$ 14,700,721	\$ 12,425,146	\$ 12,085,181
13,446,358	14,241,328	12,098,148	12,206,411	11,741,159	10,263,406
(155,186,046)	(159,388,318)	(156,070,206)	16,298,313	17,930,277	15,202,884
<u>\$ (120,202,743)</u>	<u>\$ (125,133,792)</u>	<u>\$ (126,246,201)</u>	<u>\$ 43,205,445</u>	<u>\$ 42,096,582</u>	<u>\$ 37,551,471</u>
\$ -	\$ -	\$ -	\$ 198,122	\$ 65,080	\$ 84,980
-	-	-	-	-	-
-	-	-	109,226	130,170	9,361
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 307,348</u>	<u>\$ 195,250</u>	<u>\$ 94,341</u>
\$ 21,536,945	\$ 20,013,198	\$ 17,725,857	\$ 14,898,843	\$ 12,490,226	\$ 12,170,161
13,446,358	14,241,328	12,098,148	12,206,411	11,741,159	10,263,406
(155,186,046)	(159,388,318)	(156,070,206)	16,407,539	18,060,447	15,212,245
<u>\$ (120,202,743)</u>	<u>\$ (125,133,792)</u>	<u>\$ (126,246,201)</u>	<u>\$ 43,512,793</u>	<u>\$ 42,291,832</u>	<u>\$ 37,645,812</u>

Table 2

**Westminster Public Schools**  
*Change in Net Position*  
*Last Ten Fiscal Years*  
**(Unaudited)**

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
<b>EXPENSES</b>					
Governmental activities					
Instruction	\$ 54,839,248	\$ 47,851,086	\$ 99,818,930	\$ 88,200,866	\$ 55,903,652
Pupil Services	6,035,340	4,743,747	8,685,052	7,655,829	4,848,151
Instructional Support	8,231,622	6,766,319	12,787,109	11,393,308	7,408,168
General Administration	1,354,039	982,193	1,829,021	1,795,870	1,165,811
School Administration	8,801,739	7,970,091	16,124,106	14,894,095	8,365,583
Business Services	2,463,661	2,203,819	3,865,232	3,116,136	1,876,205
Maintenance and Operations	7,650,820	10,256,929	17,714,776	21,138,489	14,527,639
Transportation	1,499,804	1,229,440	4,449,016	4,054,550	2,499,939
Central Services	7,410,270	6,481,292	8,470,034	8,152,965	4,685,106
Nutrition Services	4,703,500	4,196,377	6,747,881	6,129,478	5,495,961
Community Services	1,210,491	1,018,119	2,277,431	1,534,566	567,495
Interest and Other Fiscal Charges	5,683,243	4,225,546	2,453,599	2,285,487	2,536,552
Total governmental activities	<u>109,883,777</u>	<u>97,924,958</u>	<u>185,222,187</u>	<u>170,351,639</u>	<u>109,880,262</u>
Business-type activities					
Nutritional services	-	-	-	-	-
Total business-type activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government expenses	<u>\$ 109,883,777</u>	<u>\$ 97,924,958</u>	<u>\$ 185,222,187</u>	<u>\$ 170,351,639</u>	<u>\$ 109,880,262</u>
<b>PROGRAM REVENUES</b>					
Governmental activities					
Charges for Services - Instructional	\$ 1,192,847	\$ 815,142	\$ 1,148,284	\$ 767,475	\$ 502,024
Charges for Services - Support Services	602,495	882,950	341,684	341,272	489,230
Operating Grants and Contributions	22,964,312	20,059,892	19,435,626	19,744,335	20,004,152
Capital Grants and Contributions	239,352	88,849	349,343	458,091	499,921
Total governmental activities revenues	<u>24,999,006</u>	<u>21,846,833</u>	<u>21,274,937</u>	<u>21,311,173</u>	<u>21,495,327</u>
Business-type activities					
Charges for Services - Nutrition Services	-	-	-	-	-
Operating Grants and Contributions	-	-	-	-	-
Capital Grants and Contributions	-	-	-	-	-
Total business-type activities revenue	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government program revenues	<u>\$ 24,999,006</u>	<u>\$ 21,846,833</u>	<u>\$ 21,274,937</u>	<u>\$ 21,311,173</u>	<u>\$ 21,495,327</u>
<b>NET (EXPENSE)</b>					
Governmental Activities	\$ (84,884,771)	\$ (76,078,125)	\$ (163,947,250)	\$ (149,040,466)	\$ (88,384,935)
Business-type Activities	-	-	-	-	-
Total primary government net expenses	<u>\$ (84,884,771)</u>	<u>\$ (76,078,125)</u>	<u>\$ (163,947,250)</u>	<u>\$ (149,040,466)</u>	<u>\$ (88,384,935)</u>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>					
Governmental activities					
Property taxes	\$ 55,981,420	\$ 45,253,725	\$ 35,656,534	\$ 32,574,556	\$ 32,552,368
Specific ownership taxes	3,553,519	3,370,506	3,208,709	2,856,084	2,753,360
State Equalization	56,006,993	57,828,019	55,468,146	55,337,574	54,582,192
Interest Earnings	1,895,238	1,895,238	476,098	274,453	103,450
Miscellaneous revenues	2,550,716	1,355,536	2,382,513	1,302,938	457,347
Total governmental activities	<u>119,987,886</u>	<u>109,703,024</u>	<u>97,192,000</u>	<u>92,345,605</u>	<u>90,448,717</u>
Special Item	<u>-</u>	<u>-</u>	<u>747,332</u>	<u>-</u>	<u>2,867,267</u>
Total Primary government general revenues and other changes in net position	<u>\$ 35,103,115</u>	<u>\$ 33,624,899</u>	<u>\$ (66,007,918)</u>	<u>\$ (56,694,861)</u>	<u>\$ 93,315,984</u>
<b>CHANGES IN NET POSITION</b>					
Governmental activities	\$ 35,103,115	\$ 33,624,899	\$ (66,007,918)	\$ (56,694,861)	\$ 4,931,049
Business-type activities	-	-	-	-	-
Total primary government	<u>\$ 35,103,115</u>	<u>\$ 33,624,899</u>	<u>\$ (66,007,918)</u>	<u>\$ (56,694,861)</u>	<u>\$ 4,931,049</u>

Note: Beginning in 2015, the District does not report any business-type activities

	2015	2014	2013	2012	2011
\$	60,527,084	\$ 57,331,122	\$ 54,810,733	\$ 53,861,323	\$ 54,744,601
	4,178,566	4,013,187	3,949,546	3,784,157	4,156,650
	7,469,206	7,887,894	9,050,751	8,696,150	8,500,128
	1,050,694	911,971	804,415	665,568	1,021,094
	8,126,712	7,382,888	6,877,522	6,731,410	6,372,230
	1,990,238	1,684,396	1,751,146	1,660,863	1,865,671
	12,247,011	10,072,866	10,331,443	10,573,781	10,830,559
	2,534,847	2,350,445	2,406,800	2,332,117	2,734,603
	4,817,651	4,855,181	4,882,671	4,639,972	5,398,931
	5,314,943				
	588,252	395,045	368,239	513,404	1,491,541
	2,757,983	2,989,833	3,767,580	3,807,668	3,781,008
	<u>111,603,187</u>	<u>99,874,828</u>	<u>99,000,846</u>	<u>97,266,413</u>	<u>100,897,016</u>
	-	5,447,946	5,161,441	4,834,669	4,901,552
	-	5,447,946	5,161,441	4,834,669	4,901,552
\$	<u>111,603,187</u>	<u>105,322,774</u>	<u>104,162,287</u>	<u>102,101,082</u>	<u>105,798,568</u>
\$	384,349	\$ 384,863	\$ 368,182	\$ 294,957	\$ 331,195
	446,714	78,448	77,045	62,208	66,978
	19,693,017	13,203,662	13,549,183	14,744,304	18,889,236
	1,158,322	-	53,563	631,558	-
	<u>21,682,402</u>	<u>13,666,973</u>	<u>14,047,973</u>	<u>15,733,027</u>	<u>19,287,409</u>
	-	392,640	441,782	489,752	431,811
	-	4,975,939	4,673,396	4,431,835	4,009,345
	-	-	158,361	13,991	9,500
	-	5,368,579	5,273,539	4,935,578	4,450,656
\$	<u>21,682,402</u>	<u>19,035,552</u>	<u>19,321,512</u>	<u>20,668,605</u>	<u>23,738,065</u>
\$	(89,920,785)	\$ (86,207,855)	\$ (84,952,873)	\$ (81,533,386)	\$ (81,609,607)
	-	(79,367)	112,098	100,909	(450,896)
\$	<u>(89,920,785)</u>	<u>(86,287,222)</u>	<u>(84,840,775)</u>	<u>(81,432,477)</u>	<u>(82,060,503)</u>
\$	31,394,959	\$ 30,969,422	\$ 31,429,775	\$ 31,240,461	\$ 30,583,334
	2,613,878	2,391,870	2,244,412	2,013,748	1,992,401
	56,765,739	51,186,997	50,786,362	51,581,120	50,408,837
	17,741	24,279	54,283	36,612	54,287
	240,877	557,494	817,379	518,280	769,153
	<u>91,033,194</u>	<u>85,130,062</u>	<u>85,332,211</u>	<u>85,390,221</u>	<u>83,808,012</u>
	-	-	729,525	631,950	-
\$	<u>91,033,194</u>	<u>85,130,062</u>	<u>86,061,736</u>	<u>86,022,171</u>	<u>83,808,012</u>
\$	1,112,409	\$ (1,077,793)	\$ 1,108,863	\$ 4,488,785	\$ 2,198,405
	-	(79,367)	112,098	100,909	(450,896)
\$	<u>1,112,409</u>	<u>(1,157,160)</u>	<u>1,220,961</u>	<u>4,589,694</u>	<u>1,747,509</u>

Table 3

**Westminster Public Schools**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(Unaudited)**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
General Fund					
Nonspendable	\$ 263,412	\$ 112,556	\$ 103,648	\$ 85,016	\$ 66,506
Restricted	4,313,102	5,593,646	4,577,860	5,041,926	4,812,222
Committed	-	-	1,700,000	1,700,000	-
Assigned	21,128,171	12,747,474	10,633,445	8,115,977	12,554,085
Unassigned	5,983,742	11,426,231	7,638,428	7,956,664	5,456,732
Total General Fund	<u>31,688,427</u>	<u>29,879,907</u>	<u>24,653,381</u>	<u>22,899,583</u>	<u>22,889,545</u>
All Other Governmental Funds					
Nonspendable	183,661	55,799	71,022	87,217	42,449
Restricted	65,509,498	95,850,120	9,236,885	8,931,728	8,563,132
Assigned, reported in:					
Special Revenue Funds	3,392,734	1,788,226	1,280,024	1,556,305	1,458,047
Capital Project Funds	-	-	3,639,761	2,905,710	5,757,118
Total All Other Governmental Funds	<u>69,085,893</u>	<u>97,694,145</u>	<u>14,227,692</u>	<u>13,480,960</u>	<u>15,820,746</u>
Governmental Funds					
Nonspendable	447,073	168,355	174,670	172,233	108,955
Restricted	69,822,600	101,443,766	13,814,745	13,973,654	13,375,354
Committed	-	-	1,700,000	1,700,000	-
Assigned	24,520,905	14,535,700	15,553,230	12,577,992	19,769,250
Unassigned	5,983,742	11,426,231	7,638,428	7,956,664	5,456,732
Total Governmental Funds	<u>\$ 100,774,320</u>	<u>\$ 127,574,052</u>	<u>\$ 38,881,073</u>	<u>\$ 36,380,543</u>	<u>\$ 38,710,291</u>

<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
\$ 76,185	\$ 77,205	\$ 68,854	\$ 98,127	\$ 96,071
5,022,687	4,011,193	3,950,140	3,677,520	3,765,314
-	-	-	-	-
8,493,263	6,787,794	10,842,362	9,137,370	3,641,163
5,745,200	3,925,384	3,781,373	6,913,244	10,410,623
<u>19,337,335</u>	<u>14,801,576</u>	<u>18,642,729</u>	<u>19,826,261</u>	<u>17,913,171</u>
44,326	-	-	-	-
9,218,641	9,960,605	17,176,371	17,693,898	17,753,389
858,359	162,872	244,166	356,754	213,705
2,170,533	2,274,339	2,123,048	2,180,199	1,462,014
<u>12,291,859</u>	<u>12,397,816</u>	<u>19,543,585</u>	<u>20,230,851</u>	<u>19,429,108</u>
120,511	77,205	68,854	98,127	96,071
14,241,328	13,971,798	21,126,511	21,371,418	21,518,703
-	-	-	-	-
11,522,155	9,225,005	13,209,576	11,674,323	5,316,882
5,745,200	3,925,384	3,781,373	6,913,244	10,410,623
<u>\$ 31,629,194</u>	<u>\$ 27,199,392</u>	<u>\$ 38,186,314</u>	<u>\$ 40,057,112</u>	<u>\$ 37,342,279</u>

Table 4

**Westminster Public Schools**  
*Change in Fund Balances, Governmental Funds*  
*Last Ten Fiscal Years*  
**(unaudited)**

	2020	2019	2018	2017
<b>Revenues:</b>				
Taxes	\$ 58,863,245	\$ 48,482,991	\$ 38,692,150	\$ 35,570,668
Intergovernmental	78,089,547	77,020,834	73,296,369	73,048,508
Other Grants	1,121,112	867,077	1,956,746	2,491,492
Charges for Services	1,795,342	1,698,092	1,489,968	1,108,747
Investment earnings	1,895,238	1,527,442	476,098	274,453
Other	2,550,713	1,355,536	2,382,513	1,302,938
<b>TOTAL REVENUES</b>	<b>144,315,197</b>	<b>130,951,972</b>	<b>118,293,844</b>	<b>113,796,806</b>
<b>Expenditures:</b>				
Current:				
Instruction	63,371,059	56,165,095	53,765,548	52,341,357
Pupil Services	7,065,096	5,494,754	5,209,965	4,693,402
Instructional Staff	9,575,005	7,829,667	7,540,538	6,986,888
General Administration	1,556,517	1,163,756	1,237,701	1,295,112
School Administration	10,147,854	9,400,184	8,865,079	8,748,190
Business Services	2,821,270	2,620,955	2,464,496	1,930,525
Maintenance/Operations	16,432,760	11,847,269	10,614,145	12,426,197
Pupil Transportation	2,964,971	2,711,372	2,488,568	2,497,458
Central Supporting Services	8,568,651	7,607,014	6,477,898	6,501,358
Nutrition Services	5,614,643	5,044,555	6,079,530	5,606,958
Community Services	1,356,136	1,217,220	1,136,226	526,943
Capital Outlay	28,493,633	1,848,879	1,903,237	3,866,484
Debt Service:				
Principal Retirements	8,364,848	6,967,331	6,270,433	6,008,634
Interest and Fiscal Charges	5,524,969	3,271,086	2,487,282	2,697,048
Bond Issuance Costs	-	-	-	-
Rebatable Arbitrage	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>171,857,412</b>	<b>123,189,137</b>	<b>116,540,646</b>	<b>116,126,554</b>
<b>Other Financing Sources (Uses):</b>				
Transfers In	4,826,901	6,690,158	2,437,052	2,812,334
Transfers Out	(4,826,901)	(6,690,158)	(2,437,052)	(2,812,334)
Proceeds from Capital Lease	-	-	-	-
Proceeds from COPs	-	80,930,143	-	-
Refunding Bonds Issued	-	-	-	-
Payment to Refunded Bond Escrow Agent	-	-	-	-
Premium on Refunding Bonds Issued	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>80,930,143</b>	<b>-</b>	<b>-</b>
<b>Special Item:</b>				
Proceeds from Capital Assets	-	-	747,332	-
<b>Net Change in Fund Balances</b>	<b>\$ (27,542,215)</b>	<b>\$ 88,692,978</b>	<b>\$ 2,500,530</b>	<b>\$ (2,329,748)</b>
Debt Service as a percentage of non-capital expenditures (1)	9.88%	8.44%	7.64%	7.75%

(1) Ratio of total debt service expenditures to noncapital expenditures

Principal Retirement	8,364,848
+ Interest and Fiscal Charges	5,524,969
Total Debt Service	13,889,817
Total Expenditures	171,857,412
-Capital Outlay	(31,334,479)
Non-Capitalized Expense	140,522,933
Total Debt Service	13,889,817 =
Non-Capitalized Expense	140,522,933
	9.88%

	2016	2015	2014	2013	2012	2011
\$	35,237,371	\$ 34,220,147	\$ 33,541,787	\$ 33,755,296	\$ 33,240,958	\$ 32,618,773
	72,519,280	74,846,649	63,244,723	63,046,054	65,688,174	69,298,074
	2,566,985	2,770,429	1,145,936	1,343,054	1,268,808	-
	991,254	831,063	463,311	445,227	357,165	398,173
	103,388	16,668	24,279	54,283	36,612	54,287
	457,409	241,950	557,494	817,379	518,280	769,153
	<u>111,875,687</u>	<u>112,926,906</u>	<u>98,977,530</u>	<u>99,461,293</u>	<u>101,109,997</u>	<u>103,138,460</u>
	51,839,798	53,292,564	55,166,141	52,157,416	51,219,556	51,992,899
	4,498,987	3,772,428	3,907,440	3,843,425	3,732,516	4,058,940
	6,973,107	6,929,799	7,797,521	8,936,953	8,582,352	8,426,687
	1117030	982,249	909,254	785,161	645,731	1,017,747
	7,785,876	7,400,273	7,270,564	6,746,465	6,545,873	6,261,855
	1,768,948	1,843,899	1,682,837	1,719,880	1,614,853	1,837,844
	9,851,655	9,232,841	9,628,312	9,602,493	8,926,675	9,268,414
	2,233,747	2,242,302	2,529,076	2,703,011	2,221,108	2,632,877
	4,644,057	4,715,485	4,770,168	5,177,007	4,565,961	5,301,580
	5,457,360	5,221,501	-	-	-	-
	488,413	536,416	390,565	364,064	531,554	733,917
	4,125,831	4,050,283	7,286,180	1,795,288	1,528,315	8,491,086
	5,789,139	5,210,000	5,225,000	4,360,000	3,000,000	3,425,000
	2,948,113	3,169,544	3,401,394	3,878,158	4,644,425	4,768,200
	-	-	-	430,184	-	-
	-	-	-	-	1,276,968	-
	<u>109,522,061</u>	<u>108,599,584</u>	<u>109,964,452</u>	<u>102,499,505</u>	<u>99,035,887</u>	<u>108,217,046</u>
	3,253,179	2,287,418	2,375,682	2,473,079	2,438,948	2,821,400
	(3,253,179)	(2,287,418)	(2,375,682)	(2,473,079)	(2,438,948)	(2,821,400)
	1,790,000	-	-	-	-	-
	-	-	-	72,495,000	-	-
	-	-	-	(81,627,616)	-	-
	-	-	-	9,570,505	-	-
	<u>1,790,000</u>	<u>-</u>	<u>-</u>	<u>437,889</u>	<u>-</u>	<u>-</u>
	2,937,471	-	-	729,525	640,723	-
\$	<u>7,081,097</u>	<u>\$ 4,327,322</u>	<u>\$ (10,986,922)</u>	<u>\$ (1,870,798)</u>	<u>\$ 2,714,833</u>	<u>\$ (5,078,586)</u>
	7.60%	7.87%	8.12%	8.22%	7.74%	8.03%

Table 5

**Westminster Public Schools**  
**General Governmental Expenditures by Function**  
**Last Ten Years**  
**(unaudited)**

<b>Function</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Instruction	\$ 63,371,059	\$ 56,165,095	\$ 53,765,548	\$ 52,341,357	\$ 51,839,798	\$ 53,292,564
Support Services						
Pupils	7,065,096	5,494,754	5,209,965	4,693,402	4,498,987	3,772,428
Instructional Staff	9,575,005	7,829,667	7,540,538	6,986,888	6,973,107	6,929,799
General Administration	1,556,517	1,163,756	1,237,701	1,295,112	1,117,030	982,249
School Administration	10,147,854	9,400,184	8,865,079	8,748,190	7,785,876	7,400,273
Business Support Services:						
Operations and Maintenance	16,432,760	11,847,269	10,614,145	12,426,197	9,851,655	9,232,841
Pupil Transportation	2,964,971	2,711,372	2,488,568	2,497,458	2,233,747	2,242,302
Other Business Services	2,821,270	2,620,955	2,464,496	1,930,525	1,768,948	1,843,899
Central Supporting Services	8,568,651	7,607,014	6,477,898	6,501,358	4,644,057	4,715,485
Nutrition Services	5,614,643	5,044,555	6,079,530	5,606,958	5,457,360	5,221,501
Community Services	1,356,136	1,217,220	1,136,226	526,943	488,413	536,416
Debt Service	13,889,817	10,238,417	8,757,715	8,705,682	8,737,252	8,379,544
Capital Outlay	28,493,633	1,848,879	1,903,237	3,866,484	4,125,831	4,050,283
<b>Total Expenditures</b>	<b>\$ 171,857,412</b>	<b>\$ 123,189,137</b>	<b>\$ 116,540,646</b>	<b>\$ 116,126,554</b>	<b>\$ 109,522,061</b>	<b>\$ 108,599,584</b>
<b>Expenditures per Student</b>						
Instruction	\$ 6,926	\$ 6,049	\$ 5,578	\$ 5,430	\$ 5,455	\$ 5,276
Support Services						
Pupils	772.14	591.79	541	487	473	373
Instructional Staff	1,046	843	782	725	734	686
General Administration	170	125	128	134	118	97
School Administration	1,109.06	1,012.41	920	908	819	733
Business Support Services:						
Operations and Maintenance	1,796	1,276	1,101	1,289	1,037	914
Pupil Transportation	324	292	258	259	235	222
Other Business Services	308	282	256	200	186	183
Central Supporting Services	936	819	672	674	489	489
Nutrition Services	614	543	631	582	574	542
Community Services	148	131	118	55	51	56
Debt Service	1,518	1,103	909	903	919	869
Capital Outlay	3,114	199	197	401	434	420
<b>Total Expenditures Per Student</b>	<b>\$ 18,782</b>	<b>\$ 13,268</b>	<b>\$ 12,091</b>	<b>\$ 12,048</b>	<b>\$ 11,524</b>	<b>\$ 10,892</b>

General Governmental expenditures include the General, Special Revenue, Nutrition Services, Debt Service and Capital Projects Funds.

<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
\$ 55,166,141	\$ 52,157,416	\$ 51,219,556	\$ 51,992,899
3,907,440	3,843,425	3,732,516	4,058,940
7,797,521	8,936,953	8,582,352	8,426,687
909,254	785,161	645,731	1,017,747
7,270,564	6,746,465	6,545,873	6,261,855
9,628,312	9,602,493	8,926,675	9,268,414
2,529,076	2,703,011	2,221,108	2,632,877
1,682,837	1,719,880	1,614,853	1,837,844
4,770,168	5,177,007	4,565,961	5,301,580
390,565	364,064	531,554	733,917
8,626,394	8,668,342	8,921,393	8,193,200
7,286,180	1,795,288	1,528,315	8,491,086
<u>\$ 109,964,452</u>	<u>\$ 102,499,505</u>	<u>\$ 99,035,887</u>	<u>\$ 108,217,046</u>
\$ 5,461	\$ 5,180	\$ 5,071	\$ 5,174
387	382	370	404
772	888	850	839
90	78	64	101
720	670	648	623
953	954	884	922
250	268	220	262
167	171	160	183
472	514	452	528
39	36	53	73
854	861	883	815
721	178	151	845
<u>\$ 10,886</u>	<u>\$ 10,180</u>	<u>\$ 9,805</u>	<u>\$ 10,769</u>

Table 6.1

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Last Ten Years*  
**(unaudited)**

	<b>Assets Sufficiency</b>	<b>Debt Burden</b>	<b>Operating</b>	<b>Operating Margin</b>	<b>Fund Balance</b>
	<b>Ratio</b>	<b>Ratio</b>	<b>Reserve Ratio</b>	<b>Ratio</b>	<b>Ratio</b>
2020	6.4923	1.0176	0.2742	0.0154	0.0605
2019	7.2001	1.0091	0.2912	0.0485	0.2120
2018	4.8386	1.0078	0.2658	0.0186	0.0766
2017	5.2275	1.0038	0.2565	0.0001	0.0004
2016	6.0517	1.0083	0.2728	0.0406	0.1837
2015	4.8935	1.0066	0.2315	0.0515	0.3064
2014	3.5647	1.0138	0.1743	(0.0474)	(0.2060)
2013	4.4422	0.9959	0.2291	(0.0148)	(0.0597)
2012	5.2083	1.2012	0.2564	0.0241	0.1068
2011	4.9481	0.9908	0.2340	0.0265	0.1317

The Fiscal Health Program was developed by the Office of the State Auditor to help identify negative financial trends in local governments. The program is ratio-based and the financial data is derived from the audited financial report. The ratios are based on governmental funds balance sheet information, revenues, expenditures, fund balance information and debt information. The ratios are calculated and analyzed for trends over three year periods. Defined benchmarks are used to determine the threshold for negative indicators in these trends.

The following 5 pages present detail and explanations for each ratio.

Table 6.2

**Westminster Public Schools  
Fiscal Health Tracking Ratios  
Asset Sufficiency Ratio (ASR)  
Last Ten Fiscal Years  
(unaudited)**

2020	<u>38,597,558</u>	=	6.492
	<u>5,945,102</u>		
2019	<u>35,139,208</u>	=	7.200
	<u>4,880,402</u>		
2018	<u>31,396,700</u>	=	4.839
	<u>6,488,838</u>		
2017	<u>28,463,963</u>	=	5.227
	<u>5,445,057</u>		
2016	<u>27,687,102</u>	=	6.052
	<u>4,575,088</u>		
2015	<u>24,517,504</u>	=	4.894
	<u>5,010,209</u>		
2014	<u>21,023,855</u>	=	3.565
	<u>5,897,855</u>		
2013	<u>24,645,525</u>	=	4.442
	<u>5,548,042</u>		
2012	<u>24,537,455</u>	=	5.208
	<u>4,711,194</u>		
2011	<u>22,450,290</u>	=	4.948
	<u>4,537,119</u>		

FORMULA: 
$$\frac{\text{General Fund Total Assets}}{\text{General Fund Total Liabilities}}$$

Description: Indicates the coverage of general fund assets to general fund liabilities

Benchmark: An ASR of 1 would indicate that total assets equal total liabilities

Negative Indicators: ASR<1.0 (liabilities exceed assets)

Table 6.3

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Debt Burden Ratio (DBR)*  
*Last Ten Years*  
**(Unaudited)**

2020	$\frac{10,119,503}{9,944,653} =$	1.0176
2019	$\frac{9,739,175}{9,650,889} =$	1.0091
2018	$\frac{9,308,942}{9,236,885} =$	1.0078
2017	$\frac{8,965,850}{8,931,728} =$	1.0038
2016	$\frac{8,634,136}{8,563,132} =$	1.0083
2015	$\frac{8,391,918}{8,336,762} =$	1.0066
2014	$\frac{8,198,957}{8,086,955} =$	1.0138
2013	$\frac{8,632,635}{8,668,342} =$	0.9959
2012	$\frac{9,182,740}{7,644,425} =$	1.2012
2011	$\frac{8,117,656}{8,193,200} =$	0.9908

FORMULA:	$\frac{\text{Funds Paying Debt Service}}{\text{Total Governmental Debt Service}}$
Description:	Description: Indicates the coverage of revenue of fund(s) paying debt service to the annual principal and interest payments, including leases.
Benchmark:	A DBR of 1 would indicate that debt service equals the annual revenue of the fund supporting the debt
Negative Indicators:	DBR<1.0 (debt service exceeds revenue)

Table 6.4

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Operating Reserve Ratio (ORR)*  
*Last Ten Fiscal Years*  
**(unaudited)**

2020	$\frac{31,688,427}{110,869,090 + 4,700,000}$	=	0.2742
2019	$\frac{29,879,907}{95,922,084 + 6,690,158}$	=	0.2912
2018	$\frac{24,653,381}{90,301,567 + 2,437,052}$	=	0.2658
2017	$\frac{22,899,583}{87,023,430 + 2,267,802}$	=	0.2565
2016	$\frac{22,889,545}{80,642,764 + 3,253,179}$	=	0.2728
2015	$\frac{19,337,335}{81,251,027 + 2,287,418}$	=	0.2315
2014	$\frac{14,801,576}{82,544,569 + 2,375,682}$	=	0.1743
2013	$\frac{18,642,729}{79,058,755 + 2,307,023}$	=	0.2291
2012	$\frac{19,826,261}{74,891,702 + 2,438,948}$	=	0.2564
2011	$\frac{17,913,171}{73,735,948 + 2,821,400}$	=	0.2340

Formula: 
$$\frac{\text{General Fund Fund Balance}}{\text{Total General Fund Expenditures +/- Transfers}}$$

Description: Indicates the amount the general fund ending balance will cover the current year general fund expenditures, including transfers.

Benchmark: an ORR of .0192 (1/52, or one week) equates to one week of reserves for current expenditures and transfers.

Negative Indicators: ORR < .0192

The District's general fund fund balance can cover approximately nine weeks of expenditures. The amount has been increasing since 2002 with a slight decrease in 2006 and 2007.

Table 6.5

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Operating Margin Ratio (OMR)*  
*Last Ten Fiscal Years*  
**(unaudited)**

2020	$\frac{117,377,610 - (110,869,090 + 4,700,000)}{117,377,610}$	=	0.0154
2019	$\frac{107,838,768 - (95,922,084 + 6,690,158)}{107,838,768}$	=	0.0485
2018	$\frac{94,492,417 - (90,301,567 + 2,437,052)}{94,492,417}$	=	0.0186
2017	$\frac{89,300,059 - (87,022,219 + 2,267,802)}{89,300,059}$	=	0.0001
2016	$\frac{87,448,153 - (80,642,764 + 3,253,179)}{87,448,153}$	=	0.0406
2015	$\frac{88,074,204 - (81,251,027 + 2,287,418)}{88,074,204}$	=	0.0515
2014	$\frac{81,079,098 - (82,544,569 + 2,375,682)}{81,079,098}$	=	(0.0474)
2013	$\frac{80,182,246 - (79,058,755 + 2,307,023)}{80,182,246}$	=	(0.0148)
2012	$\frac{79,243,740 - (74,891,702 + 2,438,948)}{79,243,740}$	=	0.0241
2011	$\frac{78,642,616 - (73,735,948 + 2,821,400)}{78,642,616}$	=	0.0265

Formula: 
$$\frac{\text{General Fund Total Revenues} - (\text{General Funds Total Expenditures} \pm \text{Transfers})}{\text{General Fund Total Revenues}}$$

Description: Indicates for every \$1 produced in total general fund gross revenue the amount that results in net income

Benchmark: An OMR of .01 would indicate that \$.01 would result in net income for every \$1 produced gross revenue.

Negative Indicators: OMR < 0.00

Table 6.6

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Change in Fund Balance Ratio (CFBR)*  
*Last Ten Fiscal Years*  
**(unaudited)**

2010	$\frac{31,688,427 - 29,879,907}{29,879,907}$	=	0.0605
2019	$\frac{29,879,907 - 24,653,381}{24,653,381}$	=	0.2120
2018	$\frac{24,653,381 - 22,899,583}{22,899,583}$	=	0.0766
2017	$\frac{22,899,583 - 22,889,545}{22,889,545}$	=	0.0004
2016	$\frac{22,889,545 - 19,337,335}{19,337,335}$	=	0.1837
2015	$\frac{19,337,335 - 14,801,576}{14,801,576}$	=	0.3064
2014	$\frac{14,801,576 - 18,642,729}{18,642,729}$	=	(0.2060)
2013	$\frac{18,642,729 - 19,826,261}{19,826,261}$	=	(0.0597)
2012	$\frac{19,826,261 - 17,913,171}{17,913,171}$	=	0.1068
2011	$\frac{17,913,171 - 15,827,903}{15,827,903}$	=	0.1317

Formula: 
$$\frac{\text{Current Year General Fund Fund Balance} - \text{Last Year General Fund Fund Balance}}{\text{Prior Year General Fund Fund Balance}}$$

Description: Indicates the change in the general fund balance from one year to the next in relationship to the prior year fund balance.

Benchmark: A CFBR of 0 would indicate that the fund balance had not changed from the prior year.

Negative Indicators: CFBR < 0 (This would be a decrease in beginning fund balance)

This Page Intentionally Blank

## Revenue Capacity

---

**The following unaudited statistical tables contain information to help the reader assess the District's significant source of revenue, the property tax.**

---

- Table 7 General Governmental Revenues by Source
- Table 8 Assessed and Estimated Actual Value of Taxable Property
- Table 9 Property Tax Rates – Direct and Overlapping Governments
- Table 10 Principal Taxpayers
- Table 11 Property Tax Levies and Collections

Table 7

**Westminster Public Schools**  
*General Governmental Revenues by Source*  
 Last Ten Fiscal Years  
**(unaudited)**

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Revenue from Local Sources					
Property Taxes	\$ 55,309,726	\$ 45,112,485	\$ 35,656,534	\$ 32,714,584	\$ 32,484,011
Specific Ownership Taxes	3,553,519	3,370,506	3,208,709	2,856,084	2,753,360
Interest on Investments	1,895,238	1,527,442	476,098	274,453	103,388
Other Local Revenue	7,100,932	3,920,705	5,829,227	4,903,177	1,448,663
<b>Total Local Sources</b>	<b>67,859,415</b>	<b>53,931,138</b>	<b>45,170,568</b>	<b>40,748,298</b>	<b>36,789,422</b>
Revenue from State Sources					
Equalization	56,006,993	57,863,469	55,468,146	55,337,574	54,582,192
Special Education	2,311,110	2,026,668	2,009,548	2,132,855	2,151,649
Transportation	634,781	648,431	693,686	477,840	519,210
Vocational Education	157,183	217,184	173,800	52,021	55,747
All Other	1,857,715	3,851,422	3,020,825	2,431,917	8,031,553
<b>Total State Sources</b>	<b>60,967,782</b>	<b>64,607,174</b>	<b>61,366,005</b>	<b>60,432,207</b>	<b>65,340,351</b>
Revenue from Federal Sources					
Federal Grants	15,488,000	12,449,110	12,677,696	12,616,301	9,745,914
<b>Total Federal Sources</b>	<b>15,488,000</b>	<b>12,449,110</b>	<b>12,677,696</b>	<b>12,616,301</b>	<b>9,745,914</b>
<b>Total Revenue</b>	<b>\$ 144,315,197</b>	<b>\$ 130,987,422</b>	<b>\$ 119,214,269</b>	<b>\$ 113,796,806</b>	<b>\$ 111,875,687</b>

General Revenues by Source equal all funds considered Governmental Activities type funds. Those funds include major funds and all non-major funds.

Does not include the revenues from the refunding of Bond indebtedness.

	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
\$	31,606,269	\$ 31,149,917	\$ 31,510,885	\$ 31,227,210	\$ 30,626,373
	2,613,878	2,391,870	2,244,411	2,013,748	1,992,401
	16,668	24,279	54,283	36,612	54,287
	3,843,442	1,549,745	2,160,700	2,133,683	1,167,326
	<u>38,080,257</u>	<u>35,115,811</u>	<u>35,970,279</u>	<u>35,411,253</u>	<u>33,840,387</u>
	56,765,739	51,186,997	50,786,362	51,581,120	50,408,837
	2,223,234	2,153,609	1,860,741	1,782,693	1,711,864
	519,569	516,729	554,934	540,265	522,513
	91,424	56,664	98,635	138,853	113,625
	2,432,569	1,832,737	1,091,069	1,678,993	2,302,486
	<u>62,032,535</u>	<u>55,746,736</u>	<u>54,391,741</u>	<u>55,721,924</u>	<u>55,059,325</u>
	12,814,114	8,114,983	9,099,273	9,976,820	14,238,748
	<u>12,814,114</u>	<u>8,114,983</u>	<u>9,099,273</u>	<u>9,976,820</u>	<u>14,238,748</u>
\$	<u>112,926,906</u>	<u>\$ 98,977,530</u>	<u>\$ 99,461,293</u>	<u>\$ 101,109,997</u>	<u>\$ 103,138,460</u>

Table 8

**Westminster Public Schools**  
**Assessed and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**(unaudited)**

<b>Tax Year</b>	<b>Collection Year</b>	<b>Direct Rate</b>	<b>Net Assessed Valuation</b>	<b>Residential Property</b>	<b>Commercial Property</b>	<b>Industrial Property</b>	<b>Vacant Land</b>
2019	2020	65.984	\$ 851,039,720	\$ 7,368,749,930	\$ 691,710,276	\$ 44,136,310	\$ 61,318,586
2018	2019	66.514	682,441,830	5,689,281,111	537,411,690	36,276,414	50,911,552
2017	2018	51.807	689,735,170	5,674,462,361	531,021,276	36,394,276	47,894,310
2016	2017	56.896	573,590,860	3,963,458,920	479,059,724	23,465,552	29,991,069
2015	2016	56.994	572,968,570	3,961,847,990	474,824,966	22,706,793	28,349,483
2014	2015	59.695	527,230,520	3,481,420,729	451,320,897	21,574,966	26,172,483
2013	2014	58.451	536,276,080	3,478,580,402	455,598,069	21,701,276	26,144,690
2012	2013	59.983	527,994,880	3,509,532,915	424,892,103	22,708,690	25,501,793
2011	2012	61.473	512,605,120	3,512,575,628	437,547,276	23,065,310	26,635,379
2010	2011	58.722	518,806,580	3,632,519,095	439,264,414	22,237,241	33,581,345

Source: Adams County Assessors Office

The following are the assessment rates for 2008 to 2017:

<b>Collection Year</b>	<b>Residential Rate</b>	<b>Commercial Rate</b>
2010	7.96%	29.00%
2011	7.96%	29.00%
2012	7.96%	29.00%
2013	7.96%	29.00%
2014	7.96%	29.00%
2015	7.96%	29.00%
2016	7.96%	29.00%
2017	7.20%	29.00%
2018	7.20%	29.00%
2019	7.15%	29.00%

Notes:

- (1) Residential Property Assessed Values is calculated by applying the Residential Rate to the Residential Market Value.  
 7.20% is the current Assessment Rate for residential property, set by the State Legislature, not the percentage of increase or decrease in market value. This is the percentage of the estimated Market value upon which your property tax is calculated.
  
- (2) Commercial Property Assessed Value is calculated by applying the Commercial Rate to the Other Property Classes' Total Market Value.  
 The Assessor multiplies the actual value of the commercial property by the assessment rate of 29% to arrive at an assessed value. The assessed value is then multiplied by a tax rate (mill levy) to calculate the taxes for the property.  
 $\$10,000 \text{ (Market Value)} \times 29\% \text{ (Assessment Rate)} = \$2,900 \text{ (Assessed Value)}$

<b>Agriculture Acre Valuation</b>	<b>Natural Resources</b>	<b>State Assessed Property</b>	<b>Tax Exempt Property</b>	<b>Total Actual Value</b>	<b>Assessed Value To Total Actual Value</b>
\$ 585,517	\$ 1,655	\$ 15,031,350	\$ 268,257,138	\$ 8,449,790,763	10.07%
586,379	1,655	15,609,480	261,723,034	6,591,801,315	10.35%
586,379	1,655	22,519,940	276,012,241	6,588,892,439	10.47%
698,172	240,241	24,381,820	272,468,379	4,793,763,878	11.97%
710,103	240,241	25,958,860	271,949,828	4,786,588,264	11.97%
617,034	240,241	29,859,830	259,555,759	4,270,761,938	12.35%
547,379	240,241	37,877,330	259,574,379	4,280,263,766	12.53%
373,276	221,345	39,959,080	245,878,586	4,269,067,788	12.37%
373,310	220,552	13,500,090	269,068,552	4,282,986,097	11.97%
368,552	220,552	12,220,340	255,044,172	4,395,455,711	11.80%

Table 9

**Westminster Public Schools  
Property Tax Rates  
Direct and Overlapping Governments  
(per \$1,000 of Assessed Value)  
Last Ten Fiscal Years  
(unaudited)**

Levy Year	2019	2018	2017	2016	2015	2014
Collection Year	2020	2019	2018	2017	2016	2015
<b>School Direct Rates:</b>						
General Fund	27.609	27.761	27.752	27.904	27.905	28.532
Mill Levy Override	28.216	26.077	11.522	13.946	14.062	14.880
Debt Services	10.159	12.676	12.533	15.046	15.027	16.283
School District Total	65.984	66.514	51.807	56.896	56.994	59.695
<b>Overlapping Rates:</b>						
City of Westminster	3.650	3.650	3.650	3.650	3.650	3.650
Adams County	26.917	26.864	26.929	27.055	26.817	27.042
Amherst GID	5.000	5.000	5.000	5.000	5.000	5.000
Bradburn Metro #2	63.197	63.300	62.675	50.000	50.000	50.000
Bradburn Metro #3	39.832	39.832	39.832	36.708	36.708	36.708
Crestview Water and Sanitation	3.146	4.362	4.217	4.547	4.428	4.789
Hyland Hills Park and Rec District	5.105	5.413	5.079	5.359	5.372	5.565
North Metro Fire Rescue	14.674	14.730	14.710	14.810	14.713	14.903
Southwest Adams County Fire District #2	14.750	14.750	16.733	16.841	16.892	18.800
Urban Drainage & Flood Control District	0.900	0.726	0.500	0.559	0.553	0.632
Urban Drainage South Platte	0.097	0.094	0.057	0.061	0.058	0.068

Source: Abstract of assessment and tax levies - Adams County Assessor's Office

<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>
<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
27.967	28.748	28.041	28.073
14.629	14.858	15.304	15.121
15.855	16.377	18.128	15.528
58.451	59.983	61.473	58.722
3.650	3.650	3.650	3.650
26.815	26.903	26.806	26.883
5.000	5.000	5.000	5.000
50.000	50.000	50.000	50.000
36.708	36.708	36.708	36.708
4.590	4.416	4.057	3.754
5.515	5.587	5.588	5.557
11.246	11.375	11.176	11.225
17.800	17.800	18.800	18.800
0.608	0.599	0.566	0.523
0.064	0.058	0.057	0.053

Table 10

**Westminster Public Schools**  
*Adams County Principal Property Taxpayers*  
 Last Ten Fiscal Years  
 (unaudited)

Taxpayer	2019			2010		
	Assessed Valuation	Rank	Percent of Total County Valuation	Assessed Valuation	Rank	Percent of Total County Valuation
Xcel Energy CO (Public Service Co)	\$ 304,460,500	1	3.78%	\$ 118,132,400	1	2.63%
Aurora Convention Center Hotel LLC	196,173,230	2	2.43%	-		0.00%
Suncor Energy, USA, Inc	114,150,520	3	1.42%	117,931,600	2	2.63%
Great Western Oil and Gas Co	97,989,930	4	1.22%	-		0.00%
Amazon.com Services Inc	62,605,000	5	0.78%	-		0.00%
Qwest Corporation	45,261,200	6	0.56%	64,835,000	3	1.44%
Colorado Interstate Gas Co.	42,544,700	7	0.53%	57,753,300	4	1.29%
Burlington Resources Oil and Gas Co	34,829,420	8	0.43%	-		0.00%
Vestar Orchard Town Center LLC	33,742,950	9	0.42%	-		0.00%
Extraction Oil and Gas LLC	29,056,020	10	0.36%	-		0.00%
Blue Spruce Energy	-		0.00%	26,276,800	5	0.59%
Denver News/Rocky Mtn News	-		0.00%	25,921,400	6	0.58%
Verizon Wireless, LLC	-		0.00%	21,286,400	7	0.47%
Tri-State Generation	-		0.00%	19,164,660	8	0.43%
Avaya, Inc	-		0.00%	17,720,360	9	0.39%
Rentech Energy Technology Ctr	-		0.00%	16,299,130	10	0.36%
	<u>\$ 960,813,470</u>		<u>11.93%</u>	<u>\$ 485,321,050</u>		<u>10.81%</u>

Source: Adams County Assessor's Office

Table 11

**Westminster Public Schools**  
*Property Tax Levies and Collection*  
*Last Ten Fiscal Years*  
**(unaudited)**

Calendar Year	Taxes Levied for the Calendar Year	Collected within the Fiscal Year of the Levy		Collections Subsequent to Fiscal Year End	Total Collection to Date	
		Amount	Percentage of Levy		Amount	Percentage of levy
2020	\$ 56,155,005	\$ 52,989,649	94.4%	\$ 2,603,805	\$ 55,593,455	99.0%
2019	45,391,936	43,213,352	95.2%	1,629,217	44,842,569	98.8%
2018	35,733,110	34,338,192	96.1%	1,028,654	35,366,846	99.0%
2017	32,635,026	31,572,192	96.7%	727,853	32,300,045	99.0%
2016	32,655,771	31,592,006	96.7%	728,597	32,320,603	99.0%
2015	31,473,026	30,389,054	96.6%	535,541	30,924,595	98.3%
2014	31,345,873	30,075,797	95.9%	511,690	30,587,487	97.6%
2013	31,670,717	30,413,164	96.0%	994,702	31,407,866	99.2%
2012	31,511,375	30,030,634	95.3%	385,072	30,415,706	96.5%
2011	30,465,360	29,477,325	96.8%	491,407	29,968,732	98.4%

Source: Adams County Treasurers Office and District's Financial information

(1) In accordance with modified accrual accounting, delinquent taxes are recorded in the year collected, not the year assessed. Ratios above 100% represent collections of prior year delinquent taxes.

(2) Additional outstanding delinquent taxes will be collected from September 1 to December 31.

This Page Intentionally Blank

## Debt Capacity

---

**The following unaudited statistical tables contain information to help the reader assess the affordability of the District's current level of outstanding debt and the District's ability to issue additional debt in the future.**

---

- Table 12 Ratios of Outstanding Debt by Type
- Table 13 Ratios of Net General Bonded Debt Outstanding
- Table 14 Computation of Direct and Overlapping Bonded Debt
- Table 15 Computation of Legal Debt Margin

Table 12

**Westminster Public Schools  
Ratios of Outstanding Debt by Type  
Last Ten Years  
(unaudited)**

Fiscal Year	Governmental Activities				
	General Obligation Bonds	General Obligation Bonds Premium	Capital Lease	Certificates of Participation	Certificates of Participation Premium
2020	\$ 52,160,000	\$ 4,278,303	\$ 923,494	\$ 72,345,000	\$ 7,398,177
2019	58,440,000	4,983,736	1,088,342	74,265,000	7,653,287
2018	64,515,000	5,689,169	731,793	-	-
2017	70,430,000	6,394,602	1,087,227	-	-
2016	76,774,625	7,100,035	1,435,861	-	-
2015	81,525,000	7,805,468	-	-	-
2014	86,735,000	8,510,901	-	-	-
2013	91,960,000	9,216,334	-	-	-
2012	92,910,000	9,570,505	-	-	-
2011	95,910,000	5,290,296	-	-	-

Source: Adams County Assessor's/Treasurer's Office, City of Westminster most recent CAFR, and District Fiscal Records

	<b>Total Primary Government</b>	<b>District Population</b>	<b>Net Debt Per Capita</b>	<b>Percentage of Personal Income</b>
\$	137,104,974	117,832	\$ 1,164	2.29%
	146,430,365	117,094	1,251	2.59%
	70,935,962	115,732	613	1.32%
	77,911,829	113,130	689	1.64%
	85,310,521	112,090	698	1.66%
	89,330,468	110,946	805	1.90%
	95,245,901	109,456	870	2.11%
	101,176,334	107,967	937	2.26%
	102,480,505	109,652	935	2.29%
	101,200,296	106,114	954	2.21%

Table 13

**Westminster Public Schools**  
**Ratios of Net General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**  
**(unaudited)**

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>General Obligation Bond Premium</b>	<b>Capital Lease</b>	<b>Certificates of Participation</b>	<b>Certificates of Participation Premium</b>
2020	\$ 52,160,000	\$ 4,278,303	\$ 923,494	\$ 72,345,000	\$ 7,398,177
2019	58,440,000	4,983,736	1,088,342	74,265,000	7,653,287
2018	64,515,000	5,689,169	731,793	-	-
2017	70,430,000	6,394,602	1,087,227	-	-
2016	76,774,625	7,100,035	1,435,861	-	-
2015	81,525,000	7,805,468	-	-	-
2014	86,735,000	8,510,901	-	-	-
2013	91,960,000	9,216,334	-	-	-
2012	92,910,000	9,570,505	-	-	-
2011	95,910,000	5,290,296	-	-	-

<b>Restricted for Repayment of Principal</b>	<b>Total</b>	<b>Percentage of Actual Taxable Value of Property</b>	<b>Per Capita</b>
\$ 7,851,861	\$ 121,854,936	1.44%	1,034
8,341,854	130,435,224	1.98%	1,114
6,451,634	64,484,328	0.98%	557
5,915,000	71,996,829	1.50%	636
5,660,000	79,650,521	1.48%	711
5,435,000	83,895,468	1.96%	756
5,210,000	90,035,901	2.10%	823
5,225,000	95,951,334	2.25%	889
4,360,000	98,120,505	2.29%	895
3,000,000	98,200,296	2.23%	925

Table 14

**Westminster Public Schools**  
*Computation of Direct and Overlapping Bonded Debt*  
*General Obligation Bonds*  
 June 30, 2020  
 (unaudited)

	<b>General Obligation Long-Term Debt Outstanding</b>	<b>Percent Applicable to the District</b>	<b>Net Direct and Overlapping Debt</b>
<b>Direct Entities:</b>			
Westminster Public Schools	\$ 56,438,303	100.00%	\$ 56,438,303
<b>Overlapping Entities</b>			
Hyland Hills Park and Recreation District	3,625,000	54.07%	1,960,038
Adams County Fire Protection Dist	1,508,613	0.05%	754
Total Overlapping Entities	5,174,923		2,001,400
<b>Total Direct and Overlapping Bonded Debt</b>	<b>\$ 61,613,226</b>		<b>\$ 58,439,703</b>

Source: Adams County Assessor's Office and Individual Entity

Note: The percentage of each entity's outstanding debt chargeable to the District is calculated by comparing the assessed valuation of the portion overlapping the District to the total assessed valuation of the overlapping entity. To the extent the District's assessed valuation changes disproportionately with the assessed valuation of overlapping entities, the percentage of debt for which property owners within the District are responsible will also change.

Table 15

**Westminster Public Schools**  
*Computation of Legal Debt Margin*  
*Las Ten Fiscal Years*  
**(unaudited)**

<b>Year</b>	<b>Assessed Value</b>	<b>Debt Limit (20% of assessed )</b>	<b>Debt Applicable to Limit General Obligation Bonds</b>	<b>Debt Margin</b>	<b>Total Debt as a Percentage of Debt Limit</b>
2020	\$ 851,039,720	\$ 170,207,944	\$ 52,160,000	\$ 118,047,944	30.64%
2019	682,441,830	136,488,366	58,440,000	78,048,366	42.82%
2018	689,735,170	137,947,034	64,515,000	73,432,034	46.77%
2017	573,590,860	114,718,172	70,430,000	44,288,172	61.39%
2016	572,968,570	114,593,714	76,774,625	37,819,089	67.00%
2015	527,230,520	105,446,104	81,525,000	23,921,104	77.31%
2014	536,276,080	107,255,216	86,735,000	20,520,216	80.87%
2013	527,994,880	105,598,976	91,960,000	13,638,976	87.08%
2012	512,605,120	102,521,024	92,910,000	9,611,024	90.63%
2011	518,806,580	103,761,316	95,910,000	7,851,316	92.43%

Source: District Fiscal Records

This Page Intentionally Blank

## **Demographic and Economic Information**

---

**The following unaudited statistical tables present demographic and economic indicators to help the reader understand the socioeconomic environment in which the District operates and how the District compares to other governments.**

---

Table 16 Demographic Statistics – City of Westminster

Table 17 Principal Employers – City of Westminster

**Table 16**

**Westminster Public Schools**  
*Demographics Statistics*  
*Last Ten Fiscal Years*  
**(unaudited)**

<b>Year Ended December 31</b>	<b>Estimated Population</b>	<b>Total Personal Income</b>	<b>Per Capita Income</b>	<b>Unemployment Rate</b>	<b>WPS School Enrollment</b>
2019	117,832	\$ 5,985,394,272	\$ 50,796	2.40%	9,150
2018	117,094	5,657,045,328	48,312	3.90%	9,277
2017	115,732	5,384,894,228	46,529	3.00%	9,453
2016	113,130	5,092,094,430	45,011	2.80%	9,854
2015	112,090	4,715,626,300	42,070	3.40%	9,504
2014	110,946	4,704,955,560	42,408	4.10%	10,161
2013	109,456	4,511,010,128	41,213	6.00%	10,101
2012	107,967	4,477,067,589	41,467	8.00%	10,069
2011	109,652	4,475,336,728	40,814	8.90%	10,124
2010	106,114	4,574,427,144	43,109	9.00%	10,049

Source : City of Westminster most recent CAFR

Figures are based on City of Westminster demographics

Table 17

**Westminster Public Schools**  
*Westminster Principal Employers*  
**2019 and 2010**

Employer	2019			2010		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total Employment
Ball Corporation	1,252	1	2.46%	896	2	2.37%
Maxar (formally Digital Globe)	1,071	2	2.18%	-	-	0.00%
St. Anthony North Hospital	1,015	3	1.91%	725	3	1.91%
Trimble Navigation	733	4	1.69%	350	8	0.92%
Alliance Data Systems	677	5	1.25%	422	6	1.11%
Tri State Generation	541	6	1.15%	400	7	1.06%
Mtech Mechanical Technologies Group	535	7	0.99%	-	-	0.00%
Reed Group	496	8	-	-	-	0.00%
Epsilon	454	9	0.96%	-	-	0.00%
CACI International Research and Technology (formerly LPS Asset Management Solutions)	407	10	0.92%	500	4	1.32%
Kaiser Permanente	-	-	0.78%	340	9	0.90%
LGS Innovations	-	-	-	250	10	0.66%
Avaya	-	-	-	1,200	1	3.17%
McKesson Information Systems				475	5	1.25%
Total	7,181		14.29%	5,558		14.67%

Source: City of Westminster most recent CAFR

This Page Intentionally Blank

## Operating Information

---

**The following unaudited statistical tables contain facility, enrollment, employment and assessment data to help the reader understand how the information in the District's financial report relates to the services it provides and the activities it performs.**

---

Table 18 District Building Information

Table 19 Full-time Equivalent Employees by Functional Program

Table 20 Operating Statistics

Table 18

**Westminster Public Schools  
District Building Information  
Last Ten Fiscal Years  
(unaudited)**

	<b>Square Feet</b>	<b>Enrollment History</b>			
		<b>Capacity</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Elementary Schools</b>					
Clara E. Metz Elementary	26,700	456	332	311	317
Francis M. Day Elementary	33,300	552	333	357	386
Fairview Elementary	37,650	432	326	285	302
Gregory Hill Early Childhood	24,000	312	248	293	290
Harris Park Elementary	30,350	475	266	298	324
Hodgkins Elementary (Opened 2009)	80,000	700	651	602	638
Mesa Elementary	28,300	504	305	327	368
Flynn - A Marzano Academy	27,850	456	291	263	274
Sherrelwood Elementary	30,950	480	279	276	270
Skyline Vista Elementary	33,900	552	353	376	347
Sunset Ridge Elementary	27,850	528	314	346	371
Tennyson Knolls Elementary	30,400	480	318	354	378
Westminster Elementary (Closed 2016)	-	-	-	-	-
Colorado STEM Academy (Opened 2013)	28,000	350	418	382	383
Westminster Academy for International Studies	21,800	360	299	287	270
<b>Middle Schools</b>					
Clear Lake Middle (Closed 2010)	-	-	-	-	-
M. Scott Carpenter Middle	102,350	792	410	472	502
Shaw Heights Middle	82,700	936	568	565	566
Iver C. Ranum Middle	201,600	1,488	592	683	697
<b>High Schools</b>					
Westminster High	375,000	2,900	2,406	2,394	2,392
Hidden Lake High	95,800	888	358	369	345
<b>Administration Buildings</b>					
Maintenance	12,000	-	-	-	-
Transportation	5,600	-	-	-	-
Purchasing/Warehouse	9,800	-	-	-	-
District Conference Center	6,000	-	-	-	-
Orchard Court	3,567	-	-	-	-

**Enrollment History**

<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
340	350	338	360	381	418	410
381	355	383	356	356	354	363
330	341	338	348	384	366	362
296	282	278	276	364	348	337
318	340	352	354	359	405	396
649	662	645	659	657	682	748
369	355	369	376	402	395	432
264	288	330	303	325	367	361
282	265	309	291	274	263	270
373	391	402	373	388	402	413
375	353	373	363	344	340	348
371	374	400	403	411	413	410
-	248	278	298	273	273	224
396	283	264	184	-	-	-
248	-	-	-	-	-	-
-	-	-	-	-	-	-
519	527	585	594	566	582	551
625	611	577	615	648	645	619
723	727	762	772	812	830	808
2,512	2,493	2,456	2,388	2,398	2,366	2,342
264	259	256	293	291	260	284
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-

**Table 19**

**Westminster Public Schools**  
*Full-Time Equivalent Employees*  
 Last Ten Fiscal Years  
**(unaudited)**

	<u>2019-2020</u>	<u>2018-2019</u>	<u>2017-2018</u>	<u>2016-2017</u>	<u>2015-2016</u>
Instructional	815.28	758.60	793.58	783.25	774.73
Support Services	4.50	3.00	3.00	3.20	3.20
Instructional Support Services	17.63	40.83	38.00	31.13	17.00
General Administration	5.00	3.00	3.00	3.00	3.00
Business Services	18.00	17.50	17.50	17.50	17.50
Operations and Maintenance	34.00	31.00	31.00	34.00	34.00
Transportation Services	36.00	47.00	46.00	44.00	44.00
Central Services	23.00	27.00	27.10	25.00	24.00
Other Non-Instructional Services	6.00	1.00	1.00	1.00	1.00
Nutrition Services	<u>27.00</u>	<u>26.00</u>	<u>29.00</u>	<u>29.00</u>	<u>38.00</u>
<b>Total</b>	<u><u>986.41</u></u>	<u><u>954.93</u></u>	<u><u>989.18</u></u>	<u><u>971.08</u></u>	<u><u>956.43</u></u>

Source: District General Fund Adopted Budget

<u>2014-2015</u>	<u>2013-2014</u>	<u>2012-2013</u>	<u>2011-2012</u>	<u>2010-2011</u>
766.43	770.50	808.73	787.61	781.08
1.00	1.50	1.50	8.60	7.60
14.00	12.00	13.00	13.05	16.25
4.00	5.00	6.00	4.00	4.00
17.50	15.50	17.00	19.50	20.00
38.00	33.00	34.00	32.25	32.00
46.00	35.00	38.00	49.00	49.00
21.00	20.00	23.00	23.00	24.00
0.50	0.00	0.25	0.50	5.00
38.00	41.00	48.00	52.00	55.00
<u>946.43</u>	<u>933.50</u>	<u>989.48</u>	<u>989.51</u>	<u>993.93</u>

Table 20

**Westminster Public Schools**

*Operating Statistics*

*Last Ten Fiscal Years*

**(unaudited)**

	<b>2019-2020</b>	<b>2018-2019</b>	<b>2017-2018</b>	<b>2016-2017</b>	<b>2015-2016</b>
Expenses	\$ 171,857,412	\$ 123,189,137	\$ 116,540,646	\$ 116,126,554	\$ 109,880,262
Enrollment	9,150	9,285	9,453	9,639	9,504
Funded Pupil Count	8,895	8,895	9087.5	9,232	9,232
Cost per Funded Pupil Count	\$ 19,322	\$ 13,849	\$ 12,824	\$ 12,579	\$ 11,902
Percentage Change	50.67%	10.10%	7.75%	11.10%	5.12%
Certified Teaching Staff	553.48	554.79	553.94	545.95	526.20
Pupil/Teacher Ratio	16.53	16.74	17.07	17.66	18.06
Average Teacher Salaries (does not include Benefits)	\$ 63,162	\$ 60,976	\$ 61,148	\$ 60,974	\$ 60,709
Teachers Average Years of Experience	7.4	7.4	8	11.22	10.44
Percentage of Teachers with Bachelors Degrees	33.00%	33.00%	37.00%	24.00%	24.55%
Percentage of Teachers with Masters Degrees plus	67.00%	67.00%	63.00%	76.00%	75.45%

Source:

District Adopted Budget

District Internal Reports

<u>2014-2015</u>	<u>2013-2014</u>	<u>2012-2013</u>	<u>2011-2012</u>	<u>2011-2010</u>
\$ 111,603,187	\$ 99,874,828	\$ 99,000,846	\$ 97,266,413	\$ 100,897,016
10,161	10,101	10,069	10,124	10,049
9,857	9,571	9,453	9,478	9,511
\$ 11,322	\$ 10,436	\$ 10,473	\$ 10,263	\$ 10,608
8.50%	-0.36%	2.05%	-3.26%	4.44%
523.20	523.20	544.43	528.53	532.03
19.42	19.31	18.49	19.16	18.00
\$ 57,780	\$ 58,513	\$ 58,562	\$ 58,657	\$ 56,952
10.36	11.50	11.50	11.66	10.00
26.76%	25.65%	20.94%	22.82%	21.00%
73.24%	74.35%	75.14%	77.18%	79.00%



**Colorado Department of Education**  
**Auditors Integrity Report**  
 District: 0070 - Westminster Public Schools  
 Fiscal Year 2019-20  
 Colorado School District/BOCES

**Revenues, Expenditures, & Fund Balance by Fund**

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	+	1000 - 5999 Total Revenues & Other Sources	-	0001-0999 Total Expenditures & Other Uses	=	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
<b>Governmental</b>							
10 General Fund	27,511,905		106,495,031		104,926,187		29,080,749
18 Risk Mgmt Sub-Fund of General Fund	647,645		2,638,698		1,498,237		1,788,106
19 Colorado Preschool Program Fund	1,720,357		3,543,881		4,444,666		819,572
Sub-Total	29,879,906		112,677,610		110,869,089		31,688,427
11 Charter School Fund	0		0		0		0
20,26-29 Special Revenue Fund	156,684		694,849		489,217		362,317
06 Supplemental Cap Const. Tech. Main. Fund	0		0		0		0
07 Total Program Reserve Fund	0		0		0		0
21 Food Service Spec Revenue Fund	1,593,876		6,312,443		5,614,644		2,291,674
22 Govt Designated-Purpose Grants Fund	0		10,770,664		10,770,664		0
23 Pupil Activity Special Revenue Fund	835,947		1,323,734		1,322,720		836,961
24 Full Day Kindergarten Mill Levy Override	0		0		0		0
25 Transportation Fund	0		0		0		0
31 Bond Redemption Fund	9,650,889		8,665,217		8,371,453		9,944,653
39 Certificate of Participation (COP) Debt Service Fund	0		0		0		0
41 Building Fund	0		0		0		0
42 Special Building Fund	0		0		0		0
43 Capital Reserve Capital Projects Fund	86,199,230		3,870,683		34,419,625		55,650,288
46 Supplemental Cap Const. Tech. Main Fund	0		0		0		0
<b>Totals</b>	<b>128,316,532</b>		<b>144,315,200</b>		<b>171,857,412</b>		<b>100,774,320</b>
<b>Proprietary</b>							
50 Other Enterprise Funds	0		0		0		0
64 (63) Risk-Related Activity Fund	0		0		0		0
60,65-69 Other Internal Service Funds	0		0		0		0
<b>Totals</b>	<b>0</b>		<b>0</b>		<b>0</b>		<b>0</b>
<b>Fiduciary</b>							
70 Other Trust and Agency Funds	0		0		0		0
72 Private Purpose Trust Fund	0		0		0		0
73 Agency Fund	0		0		0		0
74 Pupil Activity Agency Fund	0		0		0		0
79 GASB 34 Permanent Fund	0		0		0		0
85 Foundations	0		0		0		0
<b>Totals</b>	<b>0</b>		<b>0</b>		<b>0</b>		<b>0</b>

FINAL